

# CITY COUNCIL REGULAR MEETING AGENDA WITH BACK-UP MATERIALS MAY 20, 2019



#### AGENDA: CITY OF NORTH AUGUSTA REGULAR CITY COUNCIL MEETING May 20, 2019 – Municipal Building – 100 Georgia Avenue, 3rd Floor – 7:00 P.M.

CITIZEN COMMENTS: Citizens may speak to Mayor and City Council on each item listed on this agenda. Mayor Pettit will call for your comments prior to City Council discussing the matter. <u>Citizens wishing to address Mayor and City Council are required</u> to submit a Speaker Form to the City Clerk before addressing Mayor and City Council. Forms are provided on the credenza at the entrance to the Council Chambers. Citizen comments are limited to five minutes. CITIZEN ASSISTANCE: Individuals needing special assistance or sign interpreter to participate in the meeting, please notify the

CHIZEN ASSISTANCE: Individuals needing special assistance or sign interpreter to participate in the meeting, please notify the Administration Department 48 hours prior to the meeting.

- 1. CALL TO ORDER:
- 2. INVOCATION AND PLEDGE OF ALLEGIANCE:
- 3. <u>ROLL CALL:</u>
- 4. APPROVAL OF MINUTES: Regular and study session meeting minutes of May 6, 2019

#### **UNFINISHED BUSINESS**

- 5. <u>PLANNING & DEVELOPMENT:</u> Planning Commission Recommendation (Memorandum # 19-007) and Project Staff Report: RZM19-001 Riverside Village Rezoning, Receipt by Council – Motion
- 6. <u>PLANNING & DEVELOPMENT:</u> Ordinance No. 2019-02 – To Amend the Zoning Map of the City of North Augusta, South Carolina by Rezoning ± 9.58 Acres of Land Owned by Greenstone Properties, and Located West of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels #007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003, from PD, Planned Development, to D, Downtown. Ordinance Third and Final Reading
- 7. <u>PARKS, RECREATION & TOURISM</u>: Ordinance No. 2019-03 To Exercise an Option to Purchase Property Formerly Known as North Augusta Country Club and to Convey Title to Property Owned by the City in Exchange for Said Property. Ordinance Second Reading

#### **NEW BUSINESS**

- 8. <u>PARKS, RECREATION & TOURISM</u>: Resolution No. 2019-15 Supporting North Augusta Forward's Contracting Studio Main, LLC to Update the North Augusta Downtown Greeneway Connector Master Plan and Preliminary Construction Documentation
- 9. <u>FINANCE:</u> Authorization of Budget Expenditure for North Augusta High School Lady Jackets Basketball Banquet
- 10. PRESENTATIONS/COMMUNICATIONS/RECOGNITION OF VISITORS:
  - A. <u>Citizen Comments</u> At this time, citizens may speak to Mayor and City Council regarding matters not listed on the agenda. Citizens wishing to address Mayor and City Council are required to submit a Speaker Form to the City Clerk before addressing Mayor and City Council. Forms are provided on the credenza at the entrance to the Council Chambers. Citizen comments are limited to five minutes.
  - B. Council Comments
- 11. ADJOURNMENT:

Administration Department

Interoffice Memorandum



TO:	Mayor and City Council
FROM:	B. Todd Glover, City Administrator
DATE:	May 17, 2019
SUBJECT:	Regular City Council Meeting of May 20, 2019

#### **REGULAR COUNCIL MEETING**

#### **UNFINISHED BUSINESS**

#### ITEM 5. <u>PLANNING & DEVELOPMENT:</u> Planning Commission Recommendation (Memorandum # 19-007) and Project Staff Report: RZM19-001 Riverside Village Rezoning, Receipt by Council – Motion

On April 18, 2019, after a duly advertised and convened public hearing, the Planning Commission considered a request by Greenstone Development, LLC to rezone  $\pm$  9.58 acres of land located West of Georgia Avenue between the North Augusta Greeneway and the Savannah River, from PD, Planned Development to D, Downtown Mixed Use Zoning. The **Planning Commission, on a vote of 7-0, voted in favor of a recommendation to City Council to rezone the property as proposed.** Receipt of the report for consideration by motion of Mayor and Council is requested.

Please see ATTACHMENT #5 for Memo #19-007 and a copy of the report.

ITEM 6. <u>PLANNING & DEVELOPMENT</u>: Ordinance No. 2019-02 – To Amend the Zoning Map of the City of North Augusta, South Carolina by Rezoning ± 9.58 Acres of Land Owned by Greenstone Properties, and Located West of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels #007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003, from PD, Planned Development, to D, Downtown. Ordinance, Third and Final Reading

An ordinance has been prepared for Council's consideration authorizing the amendment of the Zoning map of the City of North Augusta, South Carolina by Rezoning  $\pm$  9.58 acres of land owned by Greenstone Properties, and located West of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels # 007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003, from PD, Planned Development, to D, Downtown.

Please see <u>ATTACHMENT #6</u> for a copy of the proposed ordinance and supporting documentation.

#### ITEM 7. <u>PARKS, RECREATION & TOURISM</u>: Ordinance No. 2019-03 – To Exercise an Option to Purchase Property Formerly Known as North Augusta Country Club and to Convey Title to Property Owned by the City in Exchange for Said Property. Ordinance, Second Reading

An ordinance has been prepared for Council's consideration authorizing the exercise of an option to purchase property formerly known as North Augusta Country Club and to convey title to property owned by the city in exchange for said property.

Please see ATTACHMENT #7 for a copy of the proposed ordinance.

#### **NEW BUSINESS**

#### ITEM 8. <u>PARKS, RECREATION & TOURISM:</u> Resolution No. 2019-15 – Supporting North Augusta Forward's Contracting Studio Main, LLC to Update the North Augusta Downtown Greeneway Connector Master Plan and Preliminary Construction Documentation

A resolution has been prepared for Council's consideration to support North Augusta Forward's contracting Studio Main, LLC to update the North Augusta Downtown Greeneway Connector Master Plan and preliminary construction documentation.

Please see ATTACHMENT #8 for a copy of the proposed resolution.

# ITEM 9. FINANCE: Authorization of Budget Expenditure for North Augusta High School Lady Jackets Basketball Banquet

The budget ordinance gives the Mayor or City Administrator authority to authorize expenditures not to exceed \$500 from the Council Contingencies Account without prior Council approval provided that any such expenditure is reported in the minutes of the next

Council meeting. Mayor Pettit approved the use of \$500.00 of the Council Contingency to cover the cost of any excess North Augusta High School basketball banquet expenses not covered by the sale of tickets. The event was held May 14 to honor the Lady Jackets' third consecutive South Carolina AAAA Girls Basketball State Championship.

# **ATTACHMENT #5a**

# Department of Planning and Development

# Memorandum # 19-007

То:	B. Todd Glover, City Administrator
From:	Libby Hodges, Director of Planning & Development
Subject:	Application number RZM19-001 – Riverside Village Rezoning – A request by the Greenstone Development, LLC, to rezone ± 9.58 acres of land located along West of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004 and 007-13-42-003 from PD, Planned Development to D, Downtown Mixed Use Zoning.
Date:	April 29, 2019

#### **Planning Commission Recommendation**

On April 18, 2019, after a duly advertised and convened public hearing, the Planning Commission considered a request by Greenstone Development, LLC, to rezone ± 9.58 acres of land on land located along West of Georgia Avenue between the North Augusta Greeneway and the Savannah River, from PD, Planned Development to D, Downtown Mixed Use Zoning. **The Planning Commission, on a vote of 7-0, voted in favor a recommendation to City Council to rezone the property as proposed.** 

Attached is the Staff Report associated with the request along with the proposed ordinance.

# Department of Planning and Development



## Project Staff Report RZM19-001 Riverside Village Rezoning Prepared by: Kuleigh Baker/Libby Hodges Meeting Date: April 18, 2019

# SECTION 1: PROJECT SUMMARY

Project Name	Riverside Village Rezoning
Applicant	Greenstone Properties
Address/Location	West of Georgia Avenue between the North Augusta
	Greeneway and the Savannah River
Parcel Numbers	007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005,
	007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001,
	007-17-02-006, 007-17-02-004. and 007-13-42-003
Total Development Size	± 9.58 acres
Existing Zoning	PD, Planned Development
Overlay	N/A
Traffic Impact Tier	N/A
Proposed Use	Mixed Use Development
Proposed Zoning	D, Downtown
Future Land Use	Mixed Use

# SECTION 2: PLANNING COMMISSION CONSIDERATION

Section 5.3 of the North Augusta Development Code (NADC) provides uniform procedures for processing changes to the Official Zoning Map.

The Planning Commission must use the criteria established in NADC Section 5.3.6 to evaluate each application. These criteria are further analyzed in Section 6 of this report, but are as follows per NADC Section 5.3.6.1-10:

- 1) The size of the tract(s) in question.
- 2) Whether the proposal conforms with and furthers the goals of the Comprehensive Plan, other adopted plans, and the goals, objectives, and policies of this Chapter. Specifically, the Planning Commission shall consider the goals stated in §1.2.
- 3) The relationship of the uses envisioned under the new zoning and the uses currently present in adjacent tracts. In particular, the Planning Commission shall consider whether:
  - a) The proposed rezoning is compatible with the surrounding area;

- b) There will be any adverse effects on the capacity or safety of the portion of street network influenced by the rezoning;
- c) There will be any adverse effects on existing or planned public utility services in the area;
- d) Parking problems; or
- e) Environmental impacts that the new use will generate such as excessive storm water runoff, water, air, or noise pollution, excessive nighttime lighting or other nuisances.
- 4) Any recent change of character in the area due to installation of public facilities, other zone changes, new growth trends, deterioration and development.
- 5) The zoning districts and existing land uses of the surrounding properties.
- 6) Whether the subject property is suitable for the uses to which it has been restricted under the existing zoning classification.
- 7) Whether the rezoning is compatible with the adjacent neighborhood, especially residential neighborhood stability and character.
- 8) The length of time the subject property has remained vacant as zoned, if applicable.
- 9) Whether there is an adequate supply of land available in the subject area and the surrounding community to accommodate the zoning and community needs including, but not limited to, affordable housing and economic development.
- 10) Whether the existing zoning was in error at the time of adoption.

The Planning Commission may recommend approval or denial of this request according to NADC § 5.1.3. The Planning Commission's recommendation is then forwarded to the City Council for their consideration per NADC § 5.3.5.3.

# SECTION 3: PUBLIC NOTICE

Per NADC Table 5-1, a notice of the rezoning request and scheduled date of the Planning Commission public hearing was mailed to the owners of property within 200 feet of the subject property on April 1, 2019. The property was posted with the required public notice on April 3, 2019. A public notice of the rezoning request and scheduled date of the Planning Commission public hearing was published in *The Star* and on the City's website at <u>www.northaugusta.net</u> on April 3, 2019.

# SECTION 4: SITE HISTORY

Historically, the area proposed for rezoning was the industrial center of North Augusta. The original plats of the City of North Augusta called for this area to be the commercial and manufacturing center of the City, which it was, until these businesses went into decline for a number of reasons. More recently, the property remained vacant for many years due to site contamination and other development limitations until the city purchased the property with the intent to redevelop. This area provides a vital public river access through this property and the nearby Riverview Park.

The parcels proposed for rezoning are a portion of a previous Planned Development (PD) usually referred to as "Hammond's Ferry." The commercial portion of the site is often referred to as "Riverside Village." The first Planned Development (PD) General Development Plan (GDP) for Hammond's Ferry was approved by the Planning Commission on July 25, 2002 and Ordinance 2002-23 was adopted by City Council on December 12, 2002. There have been several modifications to the original PD ordinance and associated General Development Plan. Throughout this time, the property has been subject to several agreements between the City and site developers in the form of development agreements and parking agreements. The site is also subject to restriction imposed by the Hammond's Ferry Business District Association, incorporated in 2008.

The most recent revision to the general development plan was for Phase B, the town center, including the stadium and commercial area. At the May 21, 2015 meeting of the Planning Commission, the major modification to the GDP and PD ordinance were reviewed and recommended for approval by City Council. City Council adopted Ordinance No. 2015-14, on August 3, 2015. As stated in the Ordinance, these changes were in response to changing economic conditions, development codes, and development opportunities on the site and has resulted in the current development on the site. The property has become a model for redevelopment through careful planning and innovative development. This proposal is a continuation of the development of the site.

# SECTION 5: EXISTING SITE CONDITIONS

	Existing Land Use	Future Land Use	Zoning
Subject	Mixed Use (residential,	Mixed Use	PD, Planned
Parcels	hotel, restaurants, recreation, and other commercial uses)		Development
North	Greeneway, Brick Pond Park	Parks, Recreation, Open Space, and Conservation	PD, Planned Development/ P, Public Use
South	Savannah River	N/A	N/A
East	Mixed Use (residential, golf course and clubhouse)	Mixed Use	PD, Planned Development
West	Mixed Use (residential, restaurants, and other commercial uses)	Mixed Use	PD, Planned Development

<u>Access</u> – The site currently has access from Center Street and Railroad Avenue via Riverside Boulevard or Crystal Lake Drive. The site also has access from the North Augusta Greeneway. A Traffic Impact Analysis was previously completed for Phase B that encompassed a significant study area to review the potential impacts of a large scale development and future growth on existing traffic.

**Topography** – The property is relatively flat. The majority of Riverside Village was graded at the start of construction on Phase B of Hammond's Ferry.

<u>Utilities</u> – Water and sanitary sewer is available from adjacent sites. Final capacity analysis will be provided by Engineering and Utilities prior to final permitting, but is not anticipated to be an issue.

**Floodplain** – Portions of the site fall within the 100 year floodplain.

**Drainage Basin** – This site is located within the Crystal Lake Basin as designated on the City of North Augusta Stormwater Management's Drainage Basin Map. The 2014 Stormwater Management Stream Water Quality Assessment Summary lists the Pole Branch Basin as 100% within the city limits and reports an overall fair water quality. This means studies have indicated water quality impairments in several categories including the levels of nitrates, ammonia, and manganese found in samples. This basin has been ranked as a high priority for water quality improvements through best management practices and other water quality improvement projects to decrease the possibility of overtopping ponds in the system.

# SECTION 6: STAFF EVALUATION AND ANALYSIS

- The size of the tract in question (§5.3.6.1). Parcels 007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004 and 007-13-42-003 are a combined total of ± 9.58 acres. This is a small portion of the overall ± 195 acres contained in the PD.
- 2. Whether the proposal conforms with and furthers the goals of the Comprehensive Plan, other adopted plans, and the goals, objectives, and policies of the Development Code, §1.2 (§5.3.6.2).

The rezoning request satisfies several core principles and key initiatives of the current Comprehensive Plan. The D, Downtown Mixed Use designation supports flexibility in development standards in order to encourage mixes of uses and infill development, providing urban amenities to existing and new residents, a mixture of housing types, connection to the Greeneway, encouraging pedestrian and bicycle access to the area, and will access to cultural resources such as the Riverview Amphitheater and the Greenjackets Stadium.

By changing these properties to the "D – Downtown Mixed Use" zoning, the Planning Department envisions this as a first step to developing a Downtown Master Plan (Initiative 1) and updating the Downtown codes to better reflect the goals of revitalizing, redefining, and allowing flexibility in fostering the development of a functional, vibrant downtown core for the City. The city has identified Downtown as a priority investment area and a place to encourage mixed use and progressive development (Initiative 2).

- 3. The relationship of the uses envisioned under the new zoning and the uses currently present in adjacent tracts. In particular, the Planning Commission shall consider whether as stated in §5.3.6.3 of the NADC:
  - a. The proposed rezoning is compatible with the surrounding area; The proposed rezoning is compatible with the surrounding area. Downtown zoning exists just north of the subject sites, and this site is seen as an extension of the existing downtown commercial core. Through the PD, Phase B has been programmed to be an urban town center, similar to the existing downtown area.

b. There will be any adverse effects on the capacity or safety of the portion of street network influenced by the rezoning;

Access would be provided from existing roadways. The rezoning would not affect the existing street network or capacity.

c. There will be any adverse effects on existing or planned public utility services in the area;

The existing utility network accommodates the anticipated development potential of the subject property based on the sizes of the sanitary sewer line located near the site and availability of potable water and sanitary sewer from the City of North Augusta.

#### d. Parking problems; or

Parking for the site will continue to be provided based on existing parking agreements and the requirements of the North Augusta Development Code. The applicant has provided a list of the properties and parking and confirms that parking on the site will be sufficient at this time. Staff will continue to monitor parking allocation as the sites continue to develop.

The following is an analysis of the Parking Space Allocation spreadsheet attached to this report:

- The total parking spaces required per the PD use is 1,708. This is the total number of parking spaces required per the PD for all lots in Riverside Village, developed and non-developed based on the square footages supplied for future development. This does not match the amount required per the parking agreement.
- The total parking spaces for "public" parking per the parking agreement is 1,388 parking spaces. This creates a difference of 320 spaces between the PD and the Parking Agreement.
- In gross numbers, the total number of parking spaces provided in the decks and on-street is 1,767. This is, in total, greater than the 1,708 required by the PD.
- The total number of dedicated parking spaces is 1,618, which is 260 spaces over the parking required by the agreement, though it is still less than the PD requires (1,708 spaces). "Dedicated" is meant as parking assigned to a particular use or building.
- If the spaces reserved through the parking agreement are removed (those spaces reserved for the Hotel, Medac Employees, retail, office use, etc.) 378 spaces remain available for use.

Additional Staff Commentary:

- On-street parking for any given lot will not be labeled specifically for those parcels. These spaces will be metered and open to the public. They will not be reserved. These are intended for short term retail or restaurant use.
- The parking decks are intended for longer-term parking. These spaces are intended for conference attendees, retail and restaurant employees, and those choosing to park in the deck if on-street parking is not available.
- Event parking is handled separately through an event parking plan. This includes the parking decks, surrounding temporary lots and surface lots in downtown.
- Parking is dynamic, so cars will come and go. All spaces will not be occupied all the time.
- There will be a small portion of visitors that will not need additional parking to visit the area. This form of development is meant to encourage pedestrian and bicycle access through the Greeneway, sidewalks, and proximity to residences.
- e. Environmental impacts that the new use will generate such as excessive storm water runoff, water, air, or noise pollution, excessive nighttime lighting or other nuisances.

The proposed rezoning does not appear to create any additional environmental impacts. Each site plan must comply with all applicable development standards in the Development Code, including the state and federal standards associated with stormwater management, water and air pollution. City design standards and municipal codes are in place to address noise pollution and excessive nighttime lighting.

4. Any recent change of character in the area due to installation of public facilities, other zone changes, new growth trends, deterioration and development (§5.3.6.4).

This rezoning directly addresses a change in character and new growth trends in the area. With the completion of most of the infrastructure in and around Phase B of the Hammond's Ferry Planned development, the outlines of what development can take place are currently in place and will not be significantly altered. The only remaining surface street that is not complete is Front Street in Phase A of the PD, which is outside the bounds of what is proposed to be changed to the D, Downtown Mixed Use zoning at this time.

5. The zoning districts and existing land uses of the surrounding properties (§5.3.6.5). The proposed zoning classification will remain mixed use, which should not adversely impact the current surrounding single-family residential uses or commercial

development, as it is no different than what exists currently and what has been planned for this property.

- 6. Whether the subject property is suitable for the uses to which it has been restricted under the existing zoning classification (§5.3.6.6). The existing Planned Development ordinance allows for uses in the D, Downtown zoning district. The subject properties are suitable for the proposed uses under both the existing and requested zoning district.
- 7. Whether the rezoning is compatible with the adjacent neighborhood, especially residential neighborhood stability and character (§5.3.6.7). The rezoning is compatible with the existing residential neighborhood's stability and character. A mix of building styles and uses are encouraged in the existing Planned Development ordinance and the requested Downtown zoning. The Hammond's Ferry Business District Association will continue the architectural review and approval of any buildings within the agreed bounds of the property owner's association.
- 8. The length of time the subject property has remained vacant as zoned, if applicable (§5.3.6.8).

Prior to approval of the PD, the property was vacant for many years. After the introduction of the PD, the site has quickly developed into a thriving mixed use district.

- 9. Whether there is an adequate supply of land available in the subject area and the surrounding community to accommodate the zoning and community needs including, but not limited to, affordable housing and economic development (§5.3.6.9). The amount of land available in this particular area is limited by existing development to the west, the Georgia Avenue to the east, Brick Pond Park to the north, and the Savannah River to the south.
- 10. Whether the existing zoning was in error at the time of adoption (§5.3.6.10). The existing zoning of PD, Planned Development has been in place since the adoption of the Hammond's Ferry Planned Development Ordinance No. 2002-03 in December 2002. This does not appear to have been done in error.

# SECTION 7: STAFF RECOMMENDATION

The rezoning request directly addresses the change in character and development of the area. Staff would like to note that this request was coordinated with the input and understanding of the Planning and Development Department to address issues that have arisen with the existing PD Ordinance. These issues prevented staff from processing variances or waivers that would have been in the City's interest or that were the result of situations not anticipated by the PD, such as opportunities for different mixes of uses and square footages in the project. This zoning change will allow the developer additional discretion to respond to changing market and economies of scale resulting from the existing successful development of the remainder of the sites in this proposal.

With the completion of the infrastructure in and around Phase B of the Hammond's Ferry Planned Development, the outlines of what development can take place are currently in place and will not be significantly altered. This rezoning would serve to extend the "Downtown" to the river area and formalize the recognition that this is an extension of our downtown. With most urban form developments, the Planning Department should be less concerned with exactly what goes within the buildings, instead focusing on general building location, public safety, and public resource allocation.

Staff would like to emphasize that approval of this zoning does not in any way negate or alter any existing agreements on the site. This includes the existing Parking Agreement and Development Agreement. Just as in any private property owner's association, the Planning and Development Department has a limited role in enforcing the covenants of private property owner associations such as the Hammond's Ferry Business District Association, which will remain place as incorporated in 2008.

However, this should not be taken as the Department abandoning its role in enforcing or creating any development standards for the Downtown district. Staff recommends that this rezoning be used to encourage the creation of a downtown parking plan, revision of the existing downtown development codes, and Downtown Master Plan. As discussed with the Commissioners at previous meetings, a downtown code work group has been convened and progress is being made towards these code revisions. Further public involvement will be coordinated when these changes are further developed.

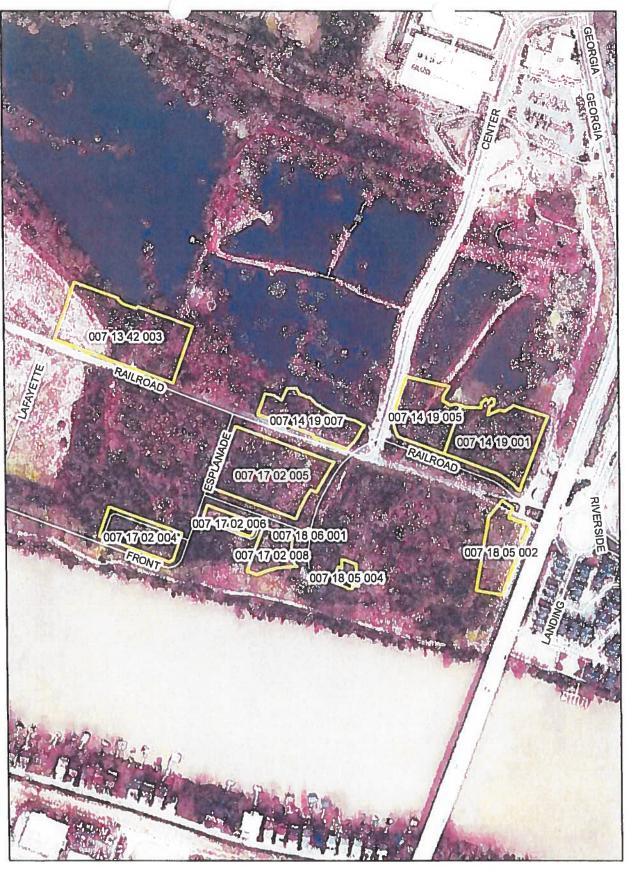
It should be noted that any development proposals currently under review will not be affected by these changes and will be reviewed by the existing PD criteria. This includes Parcel G, the Stadium Parking Deck and the Amphitheater at Riverside Village.

Based on the analysis and evaluation of each review criteria outlined above, the Department has determined the application is complete. A recommendation by the Planning Commission for the

rezoning of Parcel Numbers 007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003 to rezone ±9.58 acres from PD, Planned Development to D, Downtown, is appropriate for this site.

# **SECTION 8: ATTACHMENTS**

- 1. Site/Aerial Map
- 2. Topography
- 3. Current Zoning Map
- 4. Future Land Use Map
- 5. Site Photos
- 6. Notification Letter
- 7. PD 15-001 Exhibit A Phasing Map
- 8. Application Materials
- cc Addie Head, Greenstone Properties

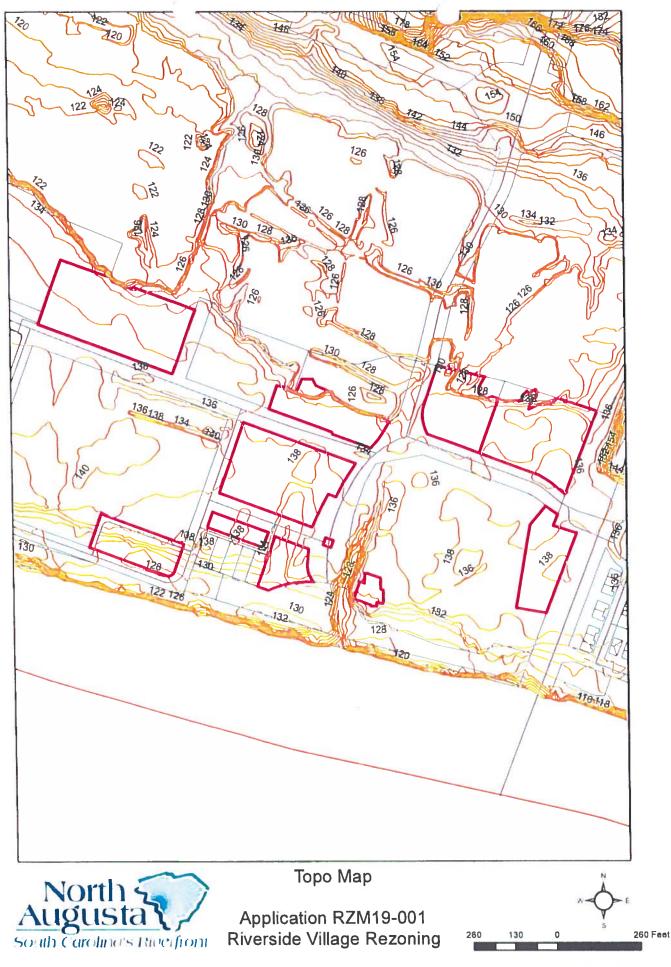


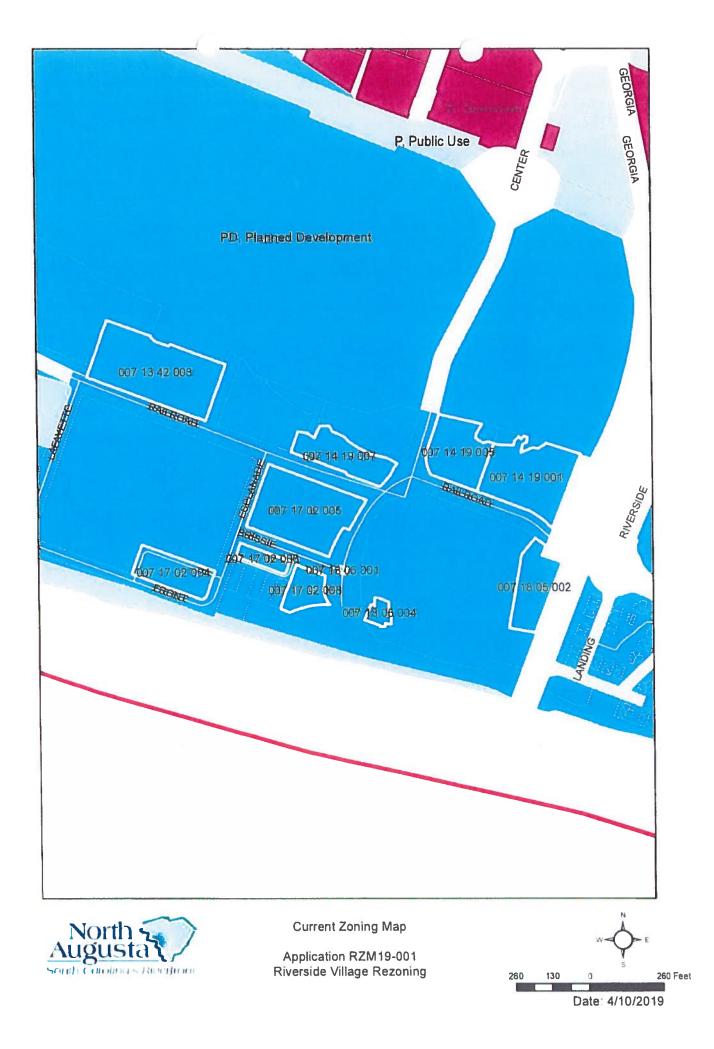


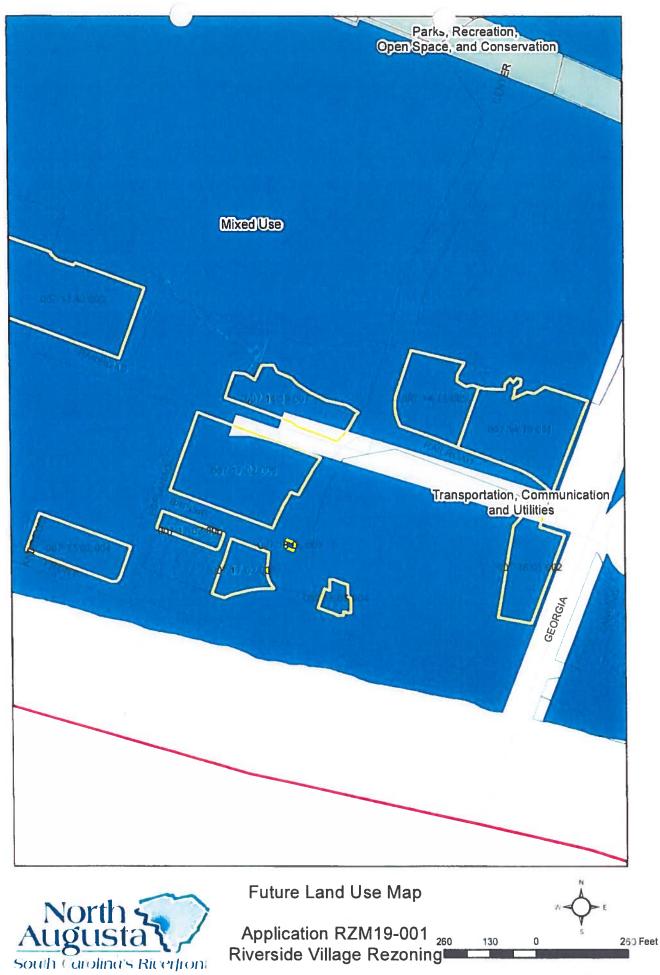
Aerial Map

Application RZM19-001 Riverside Village Rezoning

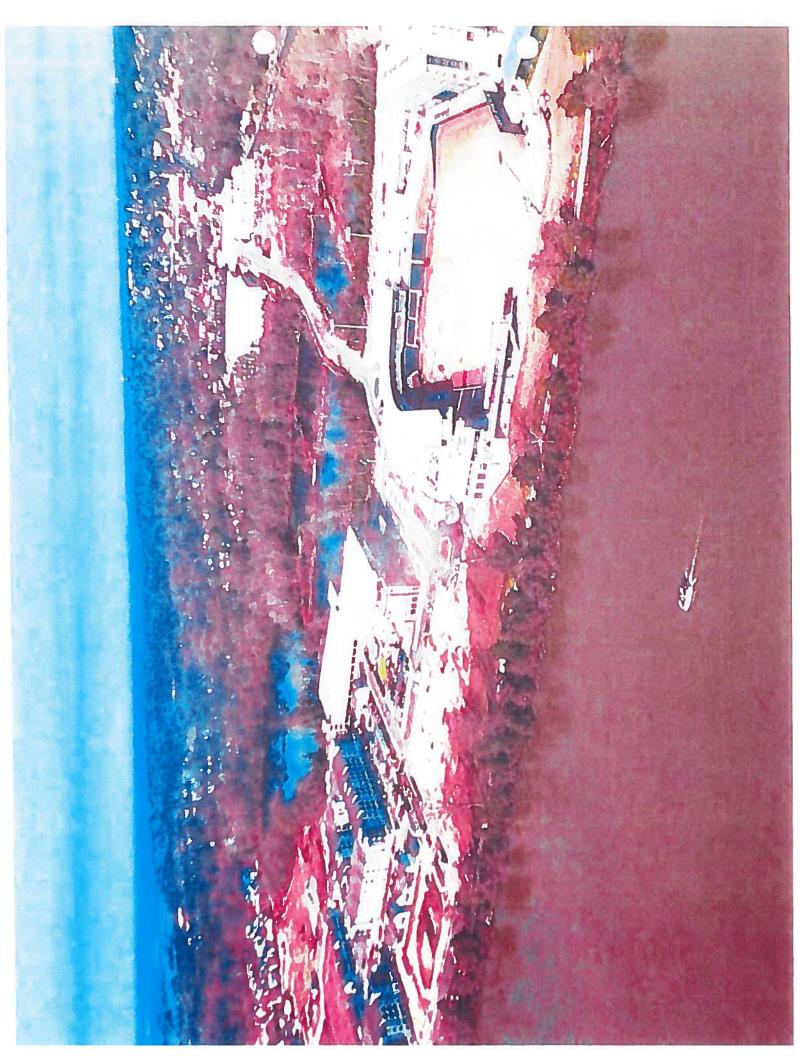


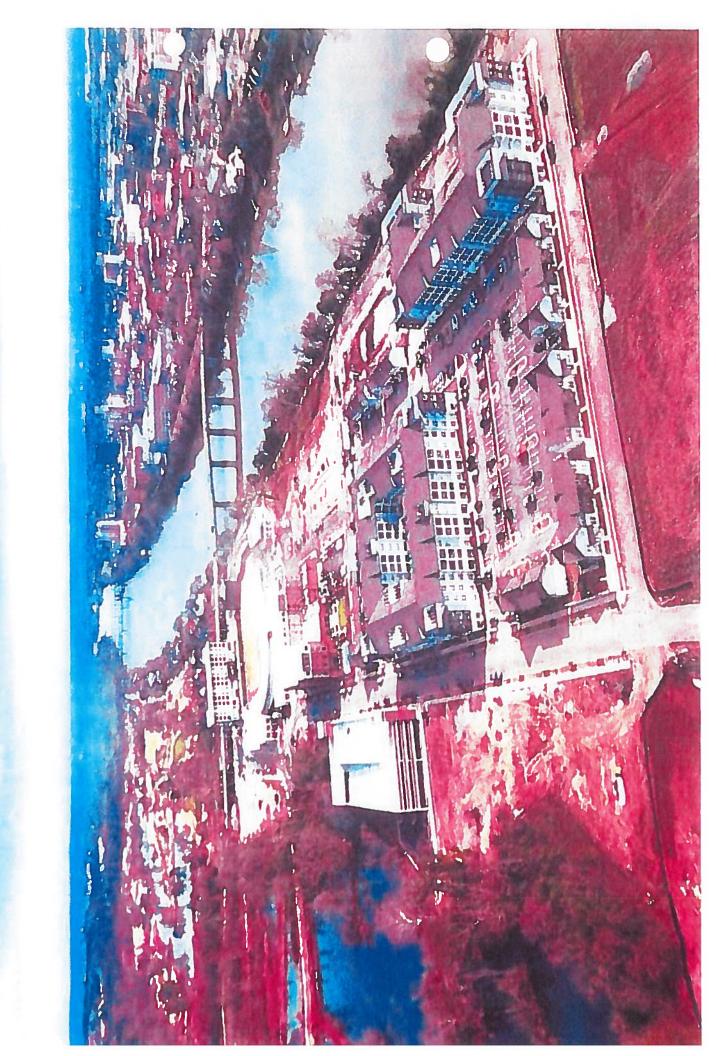


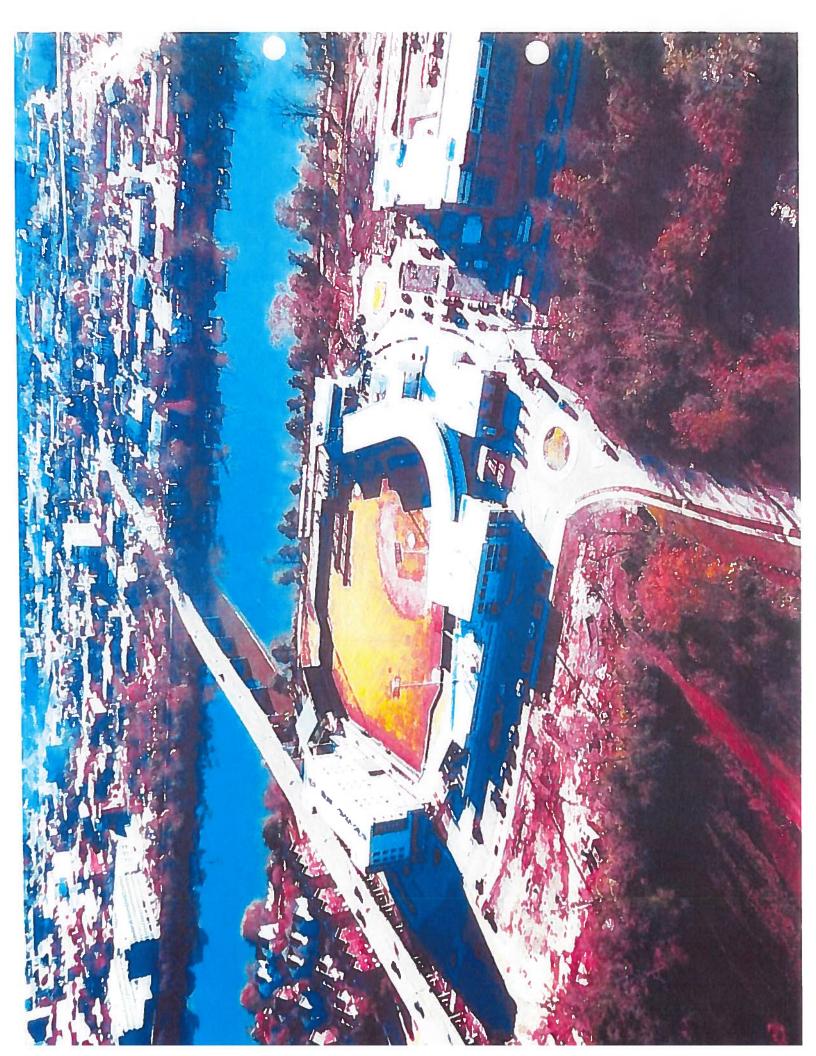




Date: 4/10/2019









100) GCOIGH AVELUE North Augusta, SC 20844-3843

Post Office Box 6465 North Augusta, SC 29861-6400

City of North Augusta

### March 29, 2019

RE: Proposed rezoning of ± 9.58 acres of land located west of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcel Numbers: 007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003 from PD, Planned Development to D, Downtown.

<u>Please note</u>: Your property is not included in the rezoning application. You are receiving this notice only because you own property within 200 feet of the proposed project area.

Dear North Augusta Property Owner:

Greenstone Properties has made a request to rezone  $\pm$  9.58 acres of land located west of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcel Numbers: 007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003 from PD, Planned Development to D, Downtown.

The North Augusta Planning Commission will hold a public hearing to collect public input and to consider the rezoning application on Thursday, April 18, 2019. Following the public hearing, the Planning Commission will prepare a recommendation for City Council consideration and action. The Planning Commission public hearing will begin at 7:00 p.m. in the City Council Chambers on the third floor of the North Augusta Municipal Center, 100 Georgia Avenue. You are welcome to attend this public hearing.

A map of the project area is enclosed, along with a copy of the public hearing notice that will be published in *The Star* on April 3, 2019. If you have any questions about this application or need additional information, please contact the Department of Planning and Development at 803-441-4221.

Sincerely,

Libby Hodges, AtCP Director of Planning and Development

## City of North Augusta, South Carolina **Planning Commission**

## PUBLIC HEARING NOTICE

The North Augusta Planning Commission will hold a public hearing at its regular monthly meeting beginning at 7:00 PM on April 18, 2019, in the Council Chambers, North Augusta Municipal Center, 100 Georgia Avenue, North Augusta, South Carolina, to receive public input on the following applications:

**RZT 19-001** – A request by the City of North Augusta to amend Section 3.6.4.5.2, Development Standards within the P, Public Use Zoning District and Section 3.8.1.1, Applicability of the Corridor Overlay Districts to the P, Public Use Zoning District.

**RZM 19-001** – A request by Greenstone Properties to rezone  $\pm$  9.58 acres of land located west of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels: 007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004, and 007-13-42-003 from PD, Planned Development to D, Downtown.

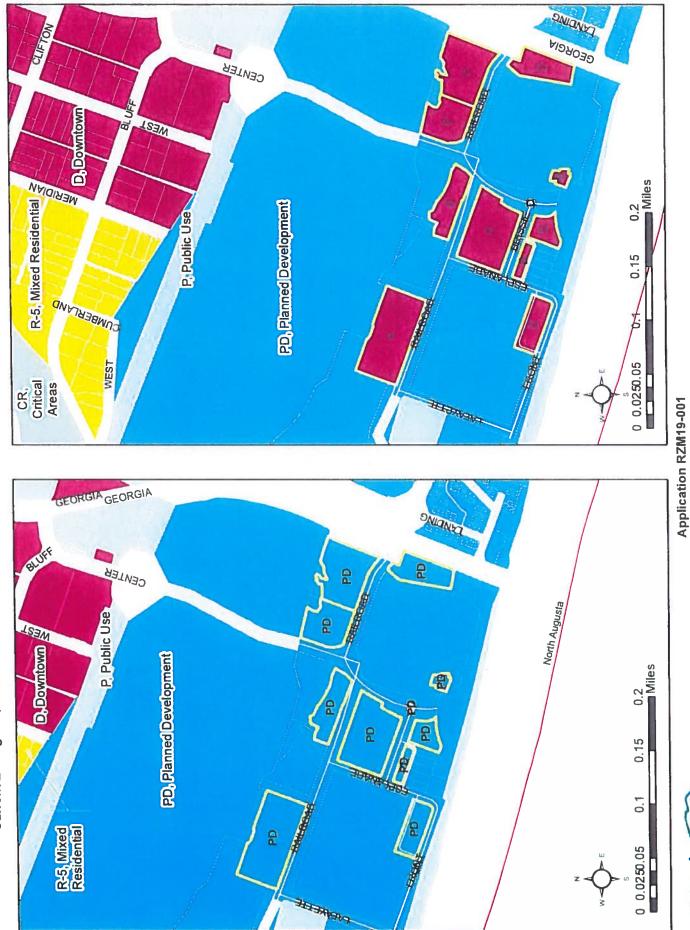
Copies of the proposed amendments to the North Augusta Development Code and a map and documents related to the rezoning application will be available in the Department of Planning and Development on the second floor of the North Augusta Municipal Center, 100 Georgia Avenue, North Augusta, South Carolina, 803-441-4221. Citizens and property owners interested in expressing a view on any matter that is the subject of a public hearing are encouraged to attend.

#### **CITIZEN ASSISTANCE:**

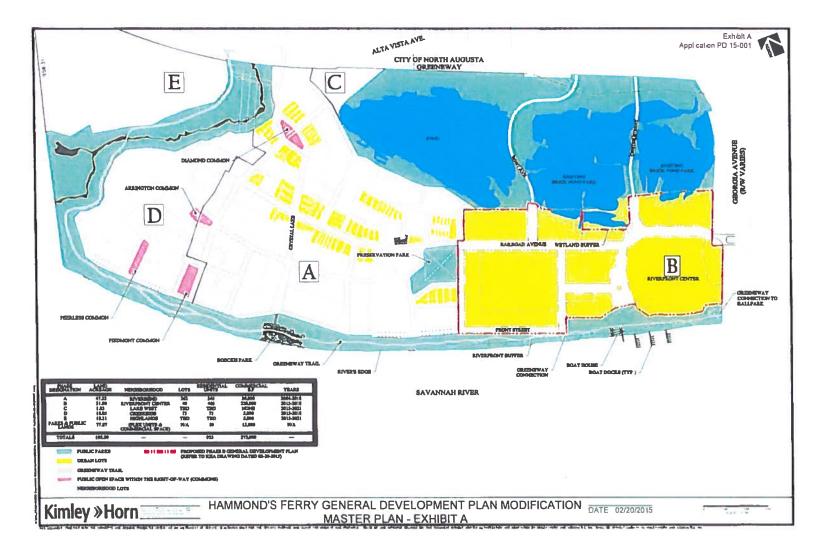
Individuals needing special assistance or a sign interpreter to participate in the meeting are asked to please notify the Department of Planning and Development at 803-441-4221 at least 48 hours prior to the meeting.

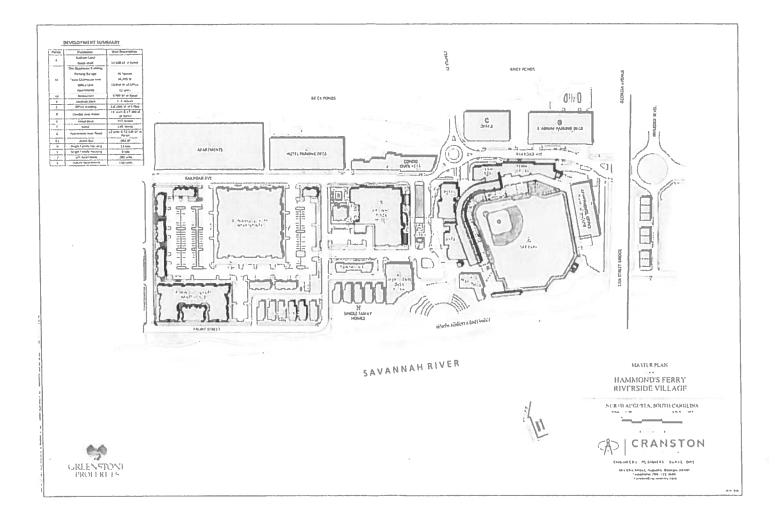






Current Zoning: PD, Planned Development





# **Application for Development Approval**

Please type or print all information

North
Augusta
South Carolina's Riverfront

Staff Use	
Application Number RZM19-001	Date Received 3/15/19
Review Fee \$250	Date Paid _3/15/19
1. Project Name Riverside Village	
Project Address/Location Weat of Georgia Avenue between the N	orth Augusta Greeneway and the Savannah River; Railroad Avenu
Total Project Acreage ~29 Acres	Current Zoning Planned Development
Tax Parcel Number(s) See Attachment "Riverside Village	Tax Parcel Numbers"
2. Applicant/Owner Name Chris Schoen	Applicant Phone 404-725-5357
Mailing Address 3301 Windy Ridge Parkway, Suite 320	
City Atlanta STGAZip30339	Email cschoen@greenstone-properties.com
3. Is there a Designated Agent for this project? If Yes, attach a notarized Designation of Agent form. (r	
4. Engineer/Architect/Surveyor James P Dean	License No. 27380
Firm Name Cranston Engineering Group, PC	Firm Phone 706-722-1588
Firm Mailing Address 452 Ellis Street	
City Augusta ST GA Zip 3090	1 Email jpdean@cranstonenglneering.com
Signature June P.	Date 3/12/2019

- 5. Is there any recorded restricted covenant or other private agreement that is contrary to, conflicts with or prohibits the use or activity on the property that is the subject of the application? (Check one.) yes v no
- 6. In accordance with Section 5.1.2.3 of the North Augusta Development Code, I hereby request the City of North Augusta review the attached project plans. The documents required by the City of North Augusta, as outlined in Appendix B of the North Augusta Development Code, are attached for the City's review for completeness. The applicant acknowledges that all required documents must be correct and complete to initiate the compliance review process.

7.

Applicant or Designated Agent Signature

3 14 19 Date

Chris B. Schoen Print Applicant or Agent Name

# **Designation of Agent**

Please type or print all information



This form is required if the property owner is not the applicant.

	Staff Use Only
Ap	Date Received 3/15/19
1.	Project Name
2.	Property Owner Name       Chris Schoen       Owner Phone       404-725-5357         Mailing Address       3301 Windy Ridge Parkway, Suite 320       3301 Windy Ridge Parkway, Suite 320
	City Atlanta ST GA Zip 30339 Email cschoen@greenstone-properties.com
3.	Designated Agent       Addie Head         Relationship to Owner       Employee of Owner
	Firm Name Greenstone Properties Phone 404-421-5807
	Agent's Mailing Address 3301 Windy Ridge Parkway, Suite 320
	City       Atlanta       ST       GA       Zip       30339       Email       ahead@greenstone-properties.com         Agent's Signature       Model Hand       Date       03/14/2019
4.	referenced application. 3 14 19
5.	Sworn and subscribed to before me on this Motary Public Tebruary 19, 2023 Commission Expiration Date 14th 14

### Application Submittal and Review – Rezoning Riverside Village – 03/14/2019

i. A statement of the reasons for seeking the rezoning or conditional rezoning and any proposed justifications therefore:

We would like to submit the ~29 acres of Riverside Village for rezoning from a Planned Development Zoning to a Downtown District Zoning (3.3.3.5 D, Downtown Mixed-Use District); specifically, the Georgia Avenue Overlay District.

Riverside Village is a unique mixed-use environment creating a bustling community where constituents can live, work, and play. At it's completion, the village will house over 20 various commercial uses as well as a stadium, an amphitheater, class A office space, a luxury hotel, and numerous living opportunities. All of these additions to the community facilitate a true sense of place as well as a commercial core in between the two cities of Augusta and North Augusta spurring expansion into North Augusta's downtown.

The current Planned Development zoning limits Riverside Village from supporting a commercial core. The desire to preserve the natural and scenic features of open space has been achieved and will continue to be a priority for the village. The rezoning of Riverside Village to a downtown district will not affect or conflict with any agreements held between the city or any other entities.

# Riverside Village Development Summary

Parcel	Purchaser	Use/ Description
A	Stadium Land	
	Retail shell	14,000 SF of Retail
A1	The Clubhouse Building	6 Stories
	Parking Garage	44 Spaces
	Team Clubhouse Unit	16,200 SF
	Office Unit	15,000 SF of Office
	Apartments	32 Units
A2	Restaurant	8,700 SF of Retail
В	Stadium Deck	576 Spaces
С	Office Building	150,000 SF of Office - 6 Stories
		38 Units & 17,000 SF of Retail - 4
D	Condos over Retail	Stories
Ε	Hotel Deck	413 Spaces
F	Hotel	180 Rooms - 5 Stories
		22 Units & 12,500 SF of Retail - 3
G	Apartments over Retail	Stories
G1	Jewel Box	400 SF
	Single Family Housing	
н	/Townhomes	11 Lots
1	Single Family Housing	6 Lots
J	LIV Apartments	280 Units - 4 Stories
К	Luxury Apartments	177 Units - 6 Stories
	On-Street Surface Parking	177 Spaces
	Medac Parking Deck	601 Spaces

The City of North Augusta6.46Hammond's Ferry Commercial I, LLC0.80007-18-05-002Greenstone Hendon Riverside Village, LLC0.14007-18-05-001Greenstone Hendon Riverside Village, LLC1.670.07-18-05-001Riverside Village B Owner, LLC1.670.07-14-19-001The City of North Augusta0.080.07-14-19-001Riverside Village C Owner, LLC0.080.07-14-19-005Riverside Village D Owner, LLC0.090.07-14-19-005Riverside Village D Owner, LLC0.030.07-14-19-005Riverside Village I Owner, LLC0.030.07-14-19-005Riverside Village I Owner, LLC0.010.07-17-02-006Riverside Village I Owner, LLC0.050.07-17-02-005Riverside Village I Owner, LLC0.050.07-13-42-003Riverside Village I Owner,	Tract	OWNER	azic	I av map munici	
rcial I, LLC 0.80 007-18-05-002 side Village, LLC 0.14 007-18-05-004 r, LLC 1.67 007-14-19-001 0.05 0.07-14-19-001 r, LLC 0.98 007-14-19-007 r LLC 0.83 007-14-19-007 r LLC 0.83 007-14-19-007 r LLC 1.05 1.25 1.25 r LLC 1.64 007-17-02-006 r, LLC 0.41 007-17-02-006 r, LLC 0.41 007-17-02-006 r, LLC 0.69 007-17-02-006 r, LLC 2.12 007-17-02-006 r, LLC 2.12 007-13-42-003 r, LLC 2.12 007-13-42-003 r, LLC 2.12 007-13-42-003 r, LLC 0.01 1.97 r, LLC 0.97 r, LLC		The City of North Augusta	6.46		Stadium
side Village, LLC 0.14 007-13-05-004 r, LLC 1.67 0.08 0.08 0.05 r, LLC 0.98 007-14-19-005 0.09 r, LLC 0.98 007-14-19-007 1.05 1.05 1.05 1.05 1.05 1.05 1.05 1.05 1.05 1.05 1.05 0.07-17-02-008 0.07-17-02-008 0.07-17-02-008 0.07-17-02-008 0.07-17-02-008 0.07-17-02-006 0.07-17-02-006 0.07-17-02-006 1.97 0.11 0.12 0.12 0.12 0.12 0.12 0.12 0.12 0.12 0.12 0.12 0.12 0.12 0.11 0.12 0.12 0.11 0.12 0.17 0.		Hammond's Ferry Commercial I, LLC	0.80	007-18-05-002	Outfield / Clubhouse Building
r, LLC 1.67 007-14-19-001 0.05 0.98 007-14-19-005 0.09 007-14-19-005 0.09 007-14-19-007 1.05 1.25 1.25 1.25 1.25 1.25 1.25 0.27 1.164 007-17-02-008 0.717-02-008 0.717-02-008 0.717-02-006 0.717-02-006 0.717-02-006 0.717-02-006 0.717-02-006 0.717-02-006 0.711 5, LLC 0.69 007-17-02-006 0.711 5, LLC 2.12 007-17-02-006 0.01 1.97 5, LLC 2.12 007-13-42-003		Greenstone Hendon Riverside Village, LLC	0.14	007-18-05-004	Balipark Restaurant
0.08 0.05 0.05 0.09 0.09 0.09 0.09 0.07-14-19-005 0.09 0.07 1.05 1.05 1.05 1.25 0.27 0.		Riverside Village B Owner, LLC	1.67	007-14-19-001	Stadium Parking Deck
r, LLC     0.05       r, LLC     0.98     007-14-19-005       0.09     0.03     007-14-19-007       r, LLC     0.83     007-14-19-007       r, LLC     1.05     1.25       r, LLC     0.27     0.07-17-02-005       r, LLC     0.41     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.11     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.01     007-17-02-006       r, LLC     0.11     007-17-02-006       r, LLC     0.12     0.07-17-02-006       r, LLC     0.13-42-003     0.01       r, LLC     2.12     007-13-42-003       r, LLC     2.12     0.07-13-42-003		The City of North Augusta	0.08		Brick Pond
r, LLC 0.98 007-14-19-005 0.09 007-14-19-007 0.03 0.07-14-19-007 1.05 1.05 1.25 0.27 0.27 0.27 0.27 0.27 0.27 0.27 0.27		The City of North Augusta	0.05		Brick Pond
r, LLC 0.83 007-14-19-007 1.05 1.05 1.05 1.05 1.25 0.27 0.27 0.27 rth Augusta, LLC 1.64 007-17-02-005 r, LLC 0.41 007-17-02-008 erry, LLC 0.69 007-17-02-006 r, LLC 0.69 007-17-02-006 r, LLC 2.12 007-13-42-003 s, LLC 2.12 007-13-42-003 0.01 1.97		Riverside Village C Owner, LLC	0.98	007-14-19-005	Office Building
r, LLC 0.83 007-14-19-007 1.05 1.05 1.25 0.27 0.27 0.27 0.27 0.27 0.27 0.27 0.27		The City of North Augusta	0.09		Brick Pond
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nth Augusta, LLC 0.27 r, LLC 0.41 007-17-02-005 erry, LLC 0.41 007-17-02-008 erry, LLC 0.01 007-18-06-001 r, LLC 0.69 007-17-02-006 r, LLC 7.11 s, LLC 2.12 007-13-42-003 o.01 1.97		The City of North Augusta	1.25		Hotel Parking Deck
rth Augusta, LLC 1.64 007-17-02-005 r, LLC 0.41 007-17-02-008 erry, LLC 0.01 007-18-06-001 r, LLC 0.69 007-17-02-006 , LLC 0.69 007-17-02-004 s, LLC 7.11 007-17-02-004 s, LLC 2.12 007-13-42-003 , LLC 2.12 007-13-42-003		The City of North Augusta	0.27		Brick Pond
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erry, LLC 0.01 007-18-06-001 r, LLC 0.69 007-17-02-006 , LLC 0.69 007-17-02-004 s, LLC 7.11 007-17-02-004 s, LLC 2.12 007-13-42-003 , LLC 1.97		Riverside Village G Owner, LLC	0.41	007-17-02-008	<b>Residential over Retail</b>
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, LLC 0.69 007-17-02-004 s, LLC 7.11 , LLC 2.12 007-13-42-003 0.01 1.97		Riverside Village H Owner, LLC	0.69	007-17-02-006	Single Family Homes
s, LLC 7.11 , LLC 2.12 007-13-42-003 0.01 1.97		Riverside Village I Owner, LLC	0.69	007-17-02-004	Single Family Homes
, LLC 2.12 007-13-42-003 0.01 1.97		North Augusta Residences, LLC	7.11		Apartments
0.01 1.97		Riverside Village I Owner, LLC	2.12	007-13-42-003	Apartments
1.97		The City of North Augusta	0.01		Brick Pond
		The City of North Augusta	1.97		Riverfront Park
		The City of North Augusta	0.19		

**Riverside Village Tax Parcel Numbers** 

									Difference hatwaan
Type	Parcei	Units or SF	*Required Parking Per PD Use	Dedicated "Private" Parking	Location of Dedicated "Private" Parking	Dedicated "Public" Parking	Location of Dedciated "Public"	Total Dedicated Parking	Total Dedicated
			5			per Agreement	Parking		Parking
Apartments	Al	32	56	38 CI	38 Clubhouse Parking Garage	18	18 Stadium Deck 30 Hotel Deck + 7	56	-
	U	55	30			37	37 On-Street	37	(2)
Apartments	9 -	280	4	367 51	367 Surface Parking			367	(123)
Apartments		177		265 D	265 Dedicated Parking Garage	5	5 Hotel Deck	270	(40)
Apartments	2 0	AF.			2	49	49 Hotel Deck	49	(18)
	2	249		670		109		611	(182)
Constant Construction	HRI	11		22 0	22 Off-Street Parking			22	(22)
		4	17	12 0	12 Off-Street Parking			12	1
Single remity (duation)	5	17	35	46				34	(22)
1012t	L	180		20 0	20 Off-Street Surface Lot	280	280 Hotel Deck	300	210
TOTAL	-	180	6	20		280		300	210
Commercial Office Space	Δ1	15 000		6 CI	6 Clubhouse Parking Garage	32	32 Stadium Deck	38	7
Commercial Office Coare		150.000	111			375	375 Stadium Deck	375	
	Medar	60.000	150			500	500 Medac	500	350
COMMENDER UNICO SPECE		165,000	413	e		907		413	351
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Datai Soura	A7	8.700	22			10	10 Hotel Deck	0I	(12)
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IOIAL				062		1 388		1.618	250
TOTAL PARKING SPACES			1,/08	/30		0000		aunie	
	_							Available/Non-	
*Requirements per Planned						Totai Parking	Dedicated "Public" Parking	Dedicated	
Development Zoning	-							Parking	
Residential - 1.75 per multifamily						100	0.1	100	
dwelling unit					stadium Deck	0/0	2	OOT	
				Ĩ	Hotel Deck (assuming				
Office/Retail - 1 per 400 gross SF				8	Conference is taking place)	413	411	2	
Sumla Family (dattarhad) - "7 ner									
dwelling+.5 spaces per bedroom pver									
2":1, 6 bedroom house=E284 spaces				×	Medac Deck	601	200	101	
Single Family (attached) - 2 per						ļ			
dwelling				ō	On-Street Parking	1//1		TOA	
Hotel - 0.5 per room				Ĕ	Total	1,767	1,389	3/8	

PUBLIC DEDHCATED SPACES PER MASTER PARKING AGREEMENT: •••Stadium Deck: 55 Dedicated Spaces - 18 A1 Residents + 5 GJ Staff/Team + 32 Office ••••Hotel Deck: 412 Dedicated Spaces - 180 Hotel Guests + 100 Conference Center + 35 Valet + 12 Retail Staff + 84 D&G Residents + 1 City •••••On Street Parking: 8 Dedicated Spaces - 8 G Residents

#### ORDINANCE NO. 2019-02

## TO AMEND THE ZONING MAP OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA BY REZONING ± 9.58 ACRES OF LAND OWNED BY GREENSTONE PROPERTIES, AND LOCATED WEST OF GEORGIA AVENUE BETWEEN THE NORTH AUGUSTA GREENEWAY AND THE SAVANNAH RIVER. AIKEN COUNTY TAX PARCELS #007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004. and 007-13-42-003. FROM PD, PLANNED DEVELOPMENT, TO D, DOWNTOWN.

WHEREAS, on December 17, 2007, by Ordinance 2007-22, the North Augusta City Council adopted the North Augusta Development Code and a citywide Zoning Map which is consistent with the City's North Augusta 2017 Comprehensive Plan; and

WHEREAS, pursuant to Section 5.3, North Augusta Development Code, the North Augusta Planning Commission may recommend amendments to the Zoning Map, provided such amendments are consistent with the City's North Augusta 2017 Comprehensive Plan; and

WHEREAS, the North Augusta Planning Commission, following an April 18, 2019, public hearing, reviewed and considered a request by Greenstone, LLC, to amend the Official Zoning Map of North Augusta from Planned Development (PD) to Downtown, Mixed Use (D). The Planning Commission report has been provided to City Council.

NOW THEREFORE, BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA, IN MEETING DULY ASSEMBLED AND BY THE AUTHORITY THEREOF, THAT:

- I. The property owned by the owned by Greenstone Properties, and located west of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels #007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004. and 007-13-42-003, from PD, Planned Development to D, Downtown.
- II. Said property being officially rezoned to the classification D, Downtown zoning, more specifically in accordance with the map attached hereto as Exhibit "A," the official Zoning Map of the City of North Augusta is to be so amended.
- III. All ordinances or parts of Ordinances in conflict herewith are, to the extent of such conflict, hereby repealed.
- IV. This Ordinance shall become effective immediately upon its adoption on third and final reading.

DONE, RATIFIED AND ADOPTED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA, ON THIS 20 DAY OF \_\_\_\_\_\_, 2019.

First Reading May 6, 3019 Second Reading May 6, 2019 Third and Final Reading May 10, 2019

Robert A. Pettit, Mayor

ATTEST:

tharon Lamar

Sharon Lamar, City Clerk

# **ATTACHMENT #6**

#### ORDINANCE NO. 2019-02

TO AMEND THE ZONING MAP OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA BY REZONING ± 9.58 ACRES OF LAND OWNED BY GREENSTONE PROPERTIES, AND LOCATED WEST OF GEORGIA AVENUE BETWEEN THE NORTH AUGUSTA GREENEWAY AND THE SAVANNAH RIVER, AIKEN COUNTY TAX PARCELS #007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004. and 007-13-42-003, FROM PD, PLANNED DEVELOPMENT, TO D, DOWNTOWN.

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NOW THEREFORE, BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA, IN MEETING DULY ASSEMBLED AND BY THE AUTHORITY THEREOF, THAT:

- I. The property owned by the owned by Greenstone Properties, and located west of Georgia Avenue between the North Augusta Greeneway and the Savannah River, Aiken County Tax Parcels #007-18-05-002, 007-18-05-004, 007-14-19-001, 007-14-19-005, 007-14-19-007, 007-17-02-005, 007-17-02-008, 007-18-06-001, 007-17-02-006, 007-17-02-004. and 007-13-42-003, from PD, Planned Development to D, Downtown.
- II. Said property being officially rezoned to the classification D, Downtown zoning, more specifically in accordance with the map attached hereto as Exhibit "A," the official Zoning Map of the City of North Augusta is to be so amended.
- III. All ordinances or parts of Ordinances in conflict herewith are, to the extent of such conflict, hereby repealed.
- IV. This Ordinance shall become effective immediately upon its adoption on third and final reading.

# DONE, RATIFIED AND ADOPTED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA, ON THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 2019.

First Reading\_\_\_\_\_

Second Reading\_\_\_\_\_

Third and Final Reading\_\_\_\_\_

Robert A. Pettit, Mayor

ATTEST:

Sharon Lamar, City Clerk

## **ATTACHMENT #7**

## ORDINANCE NO. 2019-03 AN ORDINANCE TO EXERCISE AN OPTION TO PURCHASE PROPERTY FORMERLY KNOWN AS NORTH AUGUSTA COUNTRY CLUB AND TO CONVEY TITLE TO PROPERTY OWNED BY THE CITY IN EXCHANGE FOR SAID PROPERTY.

WHEREAS, in approximately the year 2000, Mayor and City Council determined that additional recreational space was required to meet the needs of the increase in geographical size, as well as population of the City; and,

WHEREAS, for a considerable period of time the matter was studied to include attempts to expand Riverview Park; and,

WHEREAS, it was ultimately determined that there was not viable ability to expand Riverview Park to provide for the increased needs and that it would be appropriate to attempt to provide recreational opportunities located in a different area of the City; and,

WHEREAS, for a number of years the City considered several different parcels of property to meet this need and ultimately determined that the best opportunity, at that time, involved property located in Edgefield County, adjacent to Murrah Road and Five Notch Road; and

WHEREAS, from 2006 to 2009 the City acquired approximately  $181.01\pm$  acres of property in that area with the intention of ultimately developing a recreational facility at said site; and,

WHEREAS, the general consensus of Mayor and City Council was that the location was not ideal but appeared to be the best site available; and,

WHEREAS, since the time of acquiring the Murrah Road/Five Notch Road property, an additional site of a size that would meet the needs of the City has become available; and,

WHEREAS, the North Augusta Country Club property consisting of approximately 147.98± acres has been offered to the City, by the current owner, in exchange for the City deeding to the Seller the Edgefield County property acquired previously; and,

WHEREAS, Mayor and City Council have determined that the North Augusta Country Club Property is in a much better geographical location to address the recreational needs of the community and that the exchange of the properties is in the best interest of the City. NOW, THEREFORE, BE IT ORDAINED by the Mayor and City Council of the City of North Augusta, South Carolina, in meeting duly assembled and by the authority thereof, that:

- 1. The City Administrator is authorized to exercise the Option that has been obtained from DWT Properties, LLC providing for an exchange of properties as outlined above.
- 2. That following the exercise of the Option, the City Administrator is authorized to move forward with such actions as necessary to closeout this transaction, to include executing a deed conveying the 181.01± acres of property, owned by the City, to DWT Properties, LLC. in exchange for the City receiving a deed to 147.98± acres consisting of the majority of the property formally known as North Augusta Country Club.

This Ordinance shall become effective immediately upon its adoption on the third and final reading.

Done, ratified and adopted by the Mayor and City Council of the City of North Augusta, South Carolina, on this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

First Reading: \_\_\_\_\_

Second Reading: \_\_\_\_\_

ROBERT A. PETTIT, MAYOR

Third Reading: \_\_\_\_\_

ATTEST:

SHARON LAMAR, CITY CLERK

## **ATTACHMENT #8**

#### RESOLUTION NO. 2019-15

#### SUPPORTING NORTH AUGUSTA FORWARD'S CONTRACTING STUDIO MAIN, LLC TO UPDATE THE NORTH AUGUSTA DOWNTOWN GREENEWAY CONNECTOR MASTER PLAN AND PRELIMINARY CONSTRUCTION DOCUMENTATION

WHEREAS, in 2015, North Augusta 2000, an eleemosynary organization whose mission is to help improve North Augusta through quality of life and economic development initiatives, contracted Alta Planning & Design, with consent from the Mayor and City Council, to conduct a downtown Greeneway connector study, and

WHEREAS, in Resolution 2015-19 the Mayor and City Council of North Augusta commended North Augusta 2000 for its action in pursuing the possible Downtown Greeneway Connector that would benefit the citizens of this community, and

WHEREAS, in Resolution 2016-34 the Mayor and City Council of North Augusta accepted the Alta Downtown Greeneway connector study and endorsed the concept of the Downtown Greeneway Connector as an economic driver for downtown, and

WHEREAS, in Resolution 2018-09 the Mayor and City Council included \$900,000 for the Downtown Greeneway Connector in Capital Projects Sales Tax IV funding, and

WHEREAS, North Augusta Forward, formerly North Augusta 2000, has advised the City of its desire to retain Studio Main, LLC to update the North Augusta Downtown Greeneway Connector Master Plan and prepare preliminary construction documentation of Phase one, and

WHEREAS, Studio Main, LLC will involve the development of a North Augusta Greeneway Downtown Master Plan Update and supporting documents to illustrate the desired vision, trail routing, and destinations as identified by the City of North Augusta and the North Augusta Downtown Greeneway steering committee, and

BE IT FURTHER RESOLVED that the City commits its cooperation to North Augusta Forward and Studio Main, LLC for this design phase; and,

BE IT FURTHER RESOLVED that nothing, as set forth in this resolution, commits the City to any specific development plan and that any decision by the City to pursue such Downtown Greeneway Connector is a matter that would require future consideration by Mayor and Council; and

BE IT FURTHER RESOLVED that the City is greatly appreciative and commends North Augusta Forward for its action in pursuing this possible Downtown Greeneway Connector that would benefit the citizens of this community.

DONE, RATIFIED AND ADOPTED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH AUGUSTA, SOUTH CAROLINA, ON THIS THE \_\_\_\_\_ DAY OF MAY, 2019.

Robert A. Pettit, Mayor

ATTEST:

Sharon Lamar, City Clerk

#### DRAFT Fund Financial Statements (Emailed to Council before meeting)

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** SCHEDULE OF FINES, ASSESSMENTS, AND SURCHARGES GENERAL FUND

Court Fines & Assessments: Court fines collected Court fines retained by City	\$	808,339 385,504
Court fines remitted to State Treasurer	\$	422,835
Court Surcharges and Assessments:	¢	0.005
Court surcharges collected and retained Assessments retained by City	\$	6,085 35,013
Court surcharges and assessments retained for Victim Services	\$	41,098
Victim Services:		_
Court assessments allocated to Victim Services	\$	35,013
Court surcharges allocated to Victim Services		6,085
Funds allocated to Victim Services		41,098
Victim Services Expenditures		37,493
Funds Allocated to Victim Services in Excess of Victim Services Expenditures		3,605
Funds available for carryforward - beginning of year		107,443
Funds available for carryforward - end of year	\$	111,048

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** SCHEDULE OF OPERATING EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - STORMWATER UTILITY FUND

			2018	
	(	Driginal		Over
	а	nd Final		(Under)
		Budget	Actual	Budget
Stormwater Operations:				
Personal services:				
Salaries and wages	\$	341,939	\$ 346,617	\$ 4,678
Overtime pay		1,800	2,095	295
FICA		26,312	25,390	(922)
Employee retirement		48,330	73,155	24,825
Employee insurance		37,740	38,489	749
Workers' compensation		8,550	5,427	(3,123)
Operating expenses:				
General supplies		1,400	860	(540)
Dues/training		4,425	1,820	(2,605)
Auto operating		7,900	4,963	(2,937)
Data processing		29,300	31,741	2,441
Contracts and repairs		7,340	2,618	(4,722)
Uniforms and clothing		2,000	1,774	(226)
Advertising		3,000	2,812	(188)
Professional services		23,426	20,868	(2,558)
Special department supplies		7,191	4,365	(2,826)
Insurance		6,875	6,819	(56)
Leases		10,010	-	(10,010)
Drainage projects		213,258	 -	 (213,258)
Total Stormwater Operations		780,796	 569,813	 (210,983)
Depreciation		-	 91,457	 91,457
Total Operating Expenses	\$	780,796	\$ 661,270	\$ (119,526)

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** SCHEDULE OF REVENUES AND EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - STORMWATER UTILITY FUND

				2018			
	а	Driginal nd Final Budget	Actual	Over (Under) Budget			
Operating Revenues: Stormwater utility fees Other	\$	770,000 6,831	\$	782,958 17,425	\$	12,958 10,594	
Total Operating Revenues		776,831	_	800,383		23,552	
Operating Expenses: Stormwater operations Depreciation		780,796		569,813 91,457	. <u> </u>	(210,983) 91,457	
Total Operating Expenses		780,796		661,270		(119,526)	
Nonoperating Revenues (Expenses): Interest earnings Interest expense and fiscal charges		3,965		16,481 (717)		12,516 (717)	
Total Nonoperating Revenues		3,965		15,764		11,799	
Income before contributions		-		154,877		154,877	
Contributions		ter 		368,798		368,798	
Change in net position	\$		\$	523,675	\$	523,675	

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA

## SCHEDULE OF OPERATING EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - SANITATION SERVICES

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Material Recovery Facility:			
Personal services:			
Salaries and wages	383,080	358,450	(24,630)
Overtime pay	17,193	14,267	(2,926)
FICA	30,621	28,839	(1,782)
Employee retirement	56,278	84,930	28,652
Employee insurance	63,750	64,053	303
Workers' compensation	12,500	8,819	(3,681)
Operating expenses:			
General supplies	1,515	1,519	4
Dues/training	980	409	(571)
Auto operating	87,897	107,161	19,264
Utility services	17,147	18,825	1,678
Contracts and repairs	74,979	149,854	74,875
Building material	1,450	561	(889)
Recycling expenses	45,493	19,968	(25,525)
Uniforms and clothing	4,067	4,067	-
Professional services	175,694	180,698	5,004
Special department supplies	401,787	419,595	17,808
Leases	101,006	-	(101,006)
Small equipment	184,300	-	(184,300)
Insurance	21,500	21,325	(175)
Total Material Recovery Facility	1,681,237	1,483,340	(197,897)
Depreciation		623,319	623,319
Total Operating Expenses	\$ 4,313,674	\$ 4,610,725	\$ 297,051

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA**

## SCHEDULE OF OPERATING EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - SANITATION SERVICES

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	 Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Sanitation Operations:	 	 	 
Personal services:			
Salaries and wages	\$ 1,180,479	\$ 1,102,697	\$ (77,782)
Overtime pay	13,621	20,232	6,611
FICA	91,449	81,979	(9,470)
Employee retirement	169,347	254,322	84,975
Employee insurance	203,304	204,052	748
Workers' compensation	33,700	48,855	15,155
Operating expenses:			·
General supplies	2,038	1,488	(550)
Dues/training	3,342	3,026	(316)
Auto operating	334,171	381,775	47,604
Utility services	21,680	32,530	10,850
Data processing	10,600	14,314	3,714
Contracts and repairs	27,325	42,450	15,125
Uniforms and clothing	10,460	8,754	(1,706)
Advertising	2,100	284	(1,816)
Professional services	12,350	10,723	(1,627)
Special department supplies	242,664	265,677	23,013
Judgments/settlements	-	1,500	1,500
Leases	244,157	-	(244,157)
Insurance	 29,650	 29,408	 (242)
Total Sanitation Operations	 2,632,437	 2,504,066	 (128,371)

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** SCHEDULE OF REVENUES AND EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - SANITATION SERVICES

		2018		
	Original and Final	 	_	Over (Under)
	Budget	Actual		Budget
Operating Revenues: Sanitation service fees Recycling fees Sale of recyclables Other	\$ 3,279,300 770,600 348,000 69,258	\$ 3,331,802 822,723 201,163 261,677	\$	52,502 52,123 (146,837) 192,419
Total Operating Revenues	 4,467,158	 4,617,365		150,207
Operating Expenses: Sanitation operations Material recovery facility Depreciation	 2,632,437 1,681,237 -	2,504,066 1,483,340 623,319		(128,371) (197,897) 623,319
Total Operating Expenses	 4,313,674	 4,610,725		297,051
Nonoperating Revenues (Expenses): Intergovernmental Interest income Interest earnings Gain on disposal of assets	49,000 12,000 -	67,156 43,012 (14,211) 44,950		18,156 31,012 (14,211) 44,950
Total Nonoperating Revenues	61,000	140,907		79,907
Income before transfers	 214,484 (214,484)	 147,547 (214,484)		(66,937)
Change in net position	\$ 	\$ (66,937)	\$	(66,937)

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA

## SCHEDULE OF OPERATING EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - WATER AND WASTEWATER SYSTEM

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Water Production and Treatment (continued):			· · · · · · · · · · · · · · · · · · ·
Operating expenses (continued):			
Uniforms and clothing	3,320	3,053	(267)
Professional services	105,086	98,013	(7,073)
ACPSA treatment charges	4,500	1,930	(2,570)
Special department supplies	166,854	167,519	665
Insurance	12,500	12,398	(102)
Leases	3,585		(3,585)
Small equipment	10,200		(10,200)
Total Water Production and Treatment	1,539,554	1,478,577	(60,977)
Wastewater Operations and Maintenance:			
Personal services:			
Salaries and wages	454,136	427,537	(26,599)
Overtime pay	18,443	13,306	(5,137)
FICA	36,152	31,365	(4,787)
Employee retirement	66,445	99,454	33,009
Employee insurance	75,000	76,019	1,019
Workers' compensation	14,325	12,953	(1,372)
Operating expenses:			
Dues/training	900	1,000	100
Auto operating	28,580	36,840	8,260
Utility services	68,102	65,282	(2,820)
Contracts and repairs	70,718	63,518	(7,200)
Building material	13,230	12,381	(849)
Uniforms and clothing	4,470	4,495	25
Professional services	-	229	229
ACPSA treatment charges	2,874,402	2,587,018	(287,384)
Special department supplies	17,372	23,511	6,139
Insurance	41,525	43,584	2,059
Leases	52,350	-	(52,350)
Small equipment	17,263	-	(17,263)
Total Wastewater Operations and Maintenance	3,853,413	3,498,492	(354,921)
Depreciation and amortization		1,231,948	1,231,948
Total Operating Expenses	\$ 7,960,257	\$ 8,448,992	\$ 488,735

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA

## SCHEDULE OF OPERATING EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - WATER AND WASTEWATER SYSTEM

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Water Operations and Maintenance:			
Personal services:			
Salaries and wages	352,316	349,573	(2,743)
Overtime pay	13,519	16,416	2,897
FICA	27,986	26,405	(1,581)
Employee retirement	51,436	82,841	31,405
Employee insurance	60,000	60,947	947
Workers' compensation	11,250	7,269	(3,981)
Operating expenses:			
Dues/training	1,960	2,291	331
Auto operating	32,930	28,111	(4,819)
Contracts and repairs	19,994	13,415	(6,579)
Building material	11,650	6,258	(5,392)
Uniforms and clothing	4,115	3,783	(332)
Advertising	2,100	421	(1,679)
Special department supplies	103,795	86,173	(17,622)
Insurance	3,900	3,868	(32)
Line upgrades	225,440	126,660	(98,780)
Leases	75,561	-	(75,561)
Small equipment	27,200	-	(27,200)
Total Water Operations and Maintenance	1,025,152	814,431	(210,721)
Water Production and Treatment:			
Personal services:			
Salaries and wages	445,848	453,374	7,526
Overtime pay	28,492	29,952	1,460
FICA	36,287	34,392	(1,895)
Employee retirement	66,692	112,705	46,013
Employee insurance	60,000	60,285	285
Workers' compensation	15,450	9,806	(5,644)
Operating expenses:			
General supplies	3,500	1,569	(1,931)
Dues/training	5,425	5,649	224
Auto operating	5,983	2,963	(3,020)
Utility services	437,521	402,717	(34,804)
Contracts and repairs	126,461	80,526	(45,935)
Building material	1,850	1,726	(124)

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** SCHEDULE OF OPERATING EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - WATER AND WASTEWATER SYSTEM

#### YEAR ENDED DECEMBER 31, 2018

			2018	
	C	Priginal		Over
	a	nd Final		(Under)
	E	Budget	Actual	Budget
Utilities Finance:	·······		 	
Personal services:				
Salaries and wages	\$	213,347	\$ 193,284	\$ (20,063)
FICA		16,321	14,118	(2,203)
Employee retirement		29,997	44,826	14,829
Employee insurance		37,500	37,678	178
Workers' compensation		4,000	2,539	(1,461)
Operating expenses:				
General supplies/postage		84,000	76,165	(7,835)
Dues/training/travel		3,805	2,054	(1,751)
Data processing		70,300	93,400	23,100
Contracts and repairs		26,300	27,071	771
Professional services		22,225	17,320	(4,905)
Special department supplies		500	372	(128)
Insurance		4,850	4,810	(40)
Bad debts	_	31,000	 31,000	 
Total Utilities Finance		544,145	 544,637	 492
Utilities Administration:				
Personal services:				
Salaries and wages		528,345	513,222	(15,123)
Overtime pay		7,280	9,736	2,456
FICA		41,080	37,765	(3,315)
Employee retirement		77,616	121,632	44,016
Employee insurance		72,090	71,310	(780)
Workers' compensation		16,200	10,282	(5,918)
Operating expenses:		10,200	10,202	(0,010)
General supplies/postage		4,975	1,772	(3,203)
Dues/training/travel		6,305	6,451	146
Auto operating		11,688	14,190	2,502
Utility services		13,498	12,430	(1,068)
Contracts and repairs		82,588	40,333	(42,255)
Building material		400	303	(42,203)
Uniforms and clothing		2,303	2.191	(112)
Professional services		37,895	5,252	(32,643)
Data processing		34,600	27,678	(52,643)
Special department supplies		41,290	•	· · · /
Lease purchase		41,290	4,327	(36,963) (17,790)
Insurance		2,050	2,033	(17,790) (17)
	· · · ·		 -	
Total Utilities Administration		997,993	 880,907	 (117,086)

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** SCHEDULE OF REVENUES AND EXPENSES - BUDGETED AND ACTUAL ENTERPRISE FUND - WATER AND WASTEWATER SYSTEM

		2018	
-	Original Ind Final		Over (Under)
	Budget	Actual	Budget
Operating Revenues:			
Water sales	\$ 3,266,751	\$ 3,231,940	\$ (34,811)
Sewer sales	6,037,593	6,243,287	205,694
Water tap fees	95,671	92,334	(3,337)
Sewer tap fees	108,721	165,448	56,727
Fire protection fees	11,741	13,918	2,177
Other	 440,004	 505,843	 65,839
Total Operating Revenues	9,960,481	 10,252,770	292,289
Operating Expenses:			
Utilities Finance	544,145	544,637	492
Utilities Administration	997,993	880,907	(117,086)
Water Operations and Maintenance	1,025,152	814,431	(210,721)
Water Production and Treatment	1,539,554	1,478,577	(60,977)
Wastewater Operations and Maintenance	3,853,413	3,498,492	(354,921)
Depreciation and amortization	-	 1,231,948	 1,231,948
Total Operating Expenses	 7,960,257	 8,448,992	488,735
Nonoperating Revenues (Expenses):			
Intergovernmental	-	13,480	13,480
Interest earnings	17,000	204,588	187,588
Interest expense and fiscal charges	-	(447,543)	(447,543)
Gain on sale of capital assets	 	 10,230	 10,230
Total Nonoperating Revenues (Expenses):	 17,000	 (219,245)	 (236,245)
Income before contributions and operating transfers	2,017,224	1,584,533	(432,691)
Capital contributions	-	178,713	178,713
Transfers out	 (1,913,767)	 (478,767)	 1,435,000
Change in net position	\$ 103,457	\$ 1,284,479	\$ 1,181,022

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA COMBINING STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR SPECIAL REVENUE FUNDS

	 creation Fund	F	ireman's Fund	Ce	iverfront/ entral Core evelopment Fund	Totals
Revenues:						
Local hospitality and accommodations taxes	\$ -	\$	-	\$	1,718,195	\$ 1,718,195
Intergovernmental	-		60,934		-	60,934
Interest earnings	37		382		11,684	12,103
Miscellaneous	 3,280				-	 3,280
Total Revenues	 3,317		61,316		1,729,879	 1,794,512
Expenditures:						
Current:						
Public safety	-		53,186		-	53,186
Recreation and parks	12,000				470,166	482,166
Capital outlay			-		99,525	 99,525
Total Expenditures	 12,000		53,186		569,691	 634,877
Other Financing Uses:						
Transfers out					(1,612,230)	(1,612,230)
Total Other Financing Uses	 		<u> </u>		(1,612,230)	 (1,612,230)
Net change in fund balance	(8,683)		8,130		(452,042)	(452,595)
Fund balance, beginning of year	18,380		123,410		1,323,010	1,464,800
Fund balance, end of year	\$ 9,697	\$	131,540	\$	870,968	\$ 1,012,205

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** COMBINING STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN

### FUND BALANCES - NONMAJOR CAPITAL PROJECTS FUNDS

	Sales Tax Fund	Sales Tax II Fund		Impr	itreet ovements Fund	Tax Increment Fund		Increment		Imp	sportation rovement Fund		Totals
Revenues:													
Ad valorem property taxes	\$ -	\$	-	\$	-	\$	751,052	\$	-	\$	751,052		
Intergovernmental	-		321,408		266,219		-		-		587,627		
Interest earnings	2,150		24,946		10,240		3,728		16,650		57,714		
Miscellaneous	 -		-		8,289		· · · ·		-		8,289		
Total Revenues	 2,150		346,354		284,748		754,780		16,650		1,404,682		
Expenditures:													
Current:													
General government			-		-		889		-		889		
Public works	-		-		2,415		•		-		2,415		
Capital outlay	 -		760,582		281,660		-				1,042,242		
Total Expenditures	 -		760,582	_	284,075	_	889		-		1,045,546		
Other Financing Sources (Uses):													
Transfers in	-		17,655		-		-		-		17,655		
Transfers out	 -		-		-		(1,286,287)		-		(1,286,287		
Total Other Financing Sources (Uses)	 -		17,655	_	-		(1,286,287)		-		(1,268,632		
Net change in fund balance	2,150		(396,573)		673		(532,396)		16,650		(909,496		
Fund balance, beginning of year	 106,077		1,745,265		711,306		570,220		789,759	_	3,922,627		
Fund balance, end of year	\$ 108,227	\$	1,348,692	\$	711,979	\$	37,824	\$	806,409	\$	3,013,131		

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** COMBINING STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS

<b>9</b>	Capital Projects Funds			Special Revenue Funds		Total Ionmajor vernmental Funds
Revenues:	¢	754 050	•		¢	754 050
Ad valorem property taxes	\$	751,052	\$	-	\$	751,052
Local hospitality and accommodations taxes		-		1,718,195		1,718,195
Intergovernmental		587,627		60,934		648,561
Interest earnings		57,714		12,103		69,817
Miscellaneous		8,289		3,280		11,569
Total Revenues		1,404,682		1,794,512		3,199,194
Expenditures: Current:						
General government		889		-		889
Public safety		-		53,186		53,186
Public works		2,415		-		2,415
Recreation and parks		84		482,166		482,166
Capital outlay		1,042,242		99,525		1,141,767
Total Expenditures		1,045,546		634,877		1,680,423
Other Financing Sources (Uses):						
Transfers in		17,655		600		17,655
Transfers out		(1,286,287)		(1,612,230)		(2,898,517)
Total Other Financing Sources (Uses)		(1,268,632)	_	(1,612,230)		(2,880,862)
Net change in fund balance Fund balance, beginning of year		(909,496) 3,922,627		(452,595) 1,464,800		(1,362,091) 5,387,427
Fund balance, end of year	\$	3,013,131	\$	1,012,205	\$	4,025,336

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

#### DECEMBER 31, 2018

	 creation Fund	Fi	reman's Fund	Ce	verfront/ ntral Core evelopment Fund	•	Totals
ASSETS							
Equity in pooled cash	\$ 10,273	\$	-	\$	555,094	\$	565,367
Investments	-		-		327,198		327,198
Restricted cash and investments	 		139,336				139,336
Total Assets	\$ 10,273	\$	139,336	\$	882,292	\$	1,031,901
LIABILITIES							
Accounts payable	\$ 576	\$	7,796	\$	11,117	\$	19,489
Accrued salary and wages	 -	_	- 2		207		207
Total Liabilities	 576		7,796		11,324		19,696
FUND BALANCES							
Fund balances:							
Restricted for:							
Public safety (Fire Division)	_		131,540		-		131,540
Committed for:							
Parks, recreation and tourism	9,697		-		-		9,697
Special projects	-		-		870,968		870,968
Total Fund Balances	 9,697		131,540		870,968		1,012,205
Total Liabilities and Fund Balances	\$ 10,273	\$	139,336	\$	882,292	\$	1,031,901

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

#### DECEMBER 31, 2018

		Sales Tax Fund		Sales Tax II Fund	im	Street provements Fund	lr	Tax ncrement Fund		nsportation provement Fund		Total
ASSETS Equity in pooled cash	s	-	\$	-	ŝ	(122,823)	s	36,362	s	90,136	s	3,675
Investments		-	•	-	Ť	468,583	•	1,462	Ť.,	143,682		613,727
Accounts receivable		-		321,408		-		-		-		321,408
Grants receivable		-		-		266,219		-		-		266,219
Restricted cash and investments		108,227		1,027,284		100,000				656,363		1,891,874
Total Assets	\$	108,227	\$	1,348,692	\$	711,979	\$	37,824	\$	890,181	\$	3,096,903
LIABILITIES Unearned revenue - assessment fees	s		\$	-	\$	-	\$		\$	83,772	s	83,772
	- 9	-									- 4	
Total Liabilities		•		•		-		-		83,772		83,772
FUND BALANCES												
Fund balances:												
Restricted for:												
Capital projects		108,227		1,348,692		100,000		-		656,363		2,213,282
Committed for:												
Capital projects						303,383		37,824		114,239		455,446
Assigned for:												
Capital projects		-				308,596		-		35,807		344,403
Total Fund Balances		108,227		1,348,692	_	711,979		37,824		806,409	_	3,013,131
Total Liabilities and Fund Balances	\$	108,227	\$	1,348,692	\$	711,979	\$	37,824	\$	890,181	\$	3,096,903

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

#### DECEMBER 31, 2018

	Capital Projects Funds		Special Revenue Funds		Total Ionmajor vernmental Funds
ASSETS					
Equity in pooled cash	\$	3,675	\$	565,367	\$ 569,042
Investments Accounts receivable		613,727 321,408		327,198	940,925 321,408
Grants receivable		266,219		-	266,219
Restricted cash and investments		1,891,874		139,336	2,031,210
Total Assets	\$	3,096,903	\$	1,031,901	\$ 4,128,804
			-		
LIABILITIES					
Accounts payable	\$	-	\$	19,489	\$ 19,489
Accrued salary and wages		-		207	207
Unearned revenue - assessment fees		83,772			 83,772
Total Liabilities		83,772		19,696	 103,468
FUND BALANCES					
Fund balances:					
Restricted for:					
Capital projects		2,213,282		-	2,213,282
Public safety (Fire Division)		-		131,540	131,540
Committed for:					
Capital projects		455,446		-	455,446
Parks, recreation and tourism		-		9,697	9,697
Special projects		-		870,968	870,968
Assigned for:					
Capital projects		344,403		-	 344,403
Total Fund Balances	_	3,013,131		1,012,205	 4,025,336
Total Liabilities and Fund Balances	\$	3,096,903	\$	1,031,901	 4,128,804

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Parks, Recreation, and Tourism (continued):			
Tourism -			
Personal services:			
Salaries and wages	128,675	123,183	(5,492)
Overtime pay	5,000	3,842	(1,158)
FICA	10,226	9,621	(605)
Employee retirement	18,795	17,412	(1,383)
Employee insurance	30,000	23,836	(6,164)
Workers' compensation	4,075	2,586	(1,489)
Operating expenditures:			
Contributions	12,150	12,150	-
General supplies/postage	7,000	7,344	344
Data processing	2,100	-	(2,100)
Uniforms/clothing	1,000	685	(315)
Advertising	-	1,916	1,916
Professional services	-	30	30
Event and festival supplies	155,000	176,876	21,876
Special department supplies	20,000	20,711	711
Total	394,021	400,192	6,171
Total Parks, Recreation, and Tourism	\$ 2,779,195	\$ 2,684,997	\$ (94,198)
Total Expenditures	\$ 17,345,883	\$ 17,802,510	\$ 456,627

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Parks, Recreation, and Tourism (continued):			
Community Center -			
Personal services:			
Salaries and wages	78,717	80,445	1,728
Overtime pay	2,000	241	(1,759)
FICA	6,175	6,152	(23)
Employee retirement	11,349	11,086	(263)
Employee insurance	15,000	15,071	71
Workers' compensation	2,500	1,759	(741)
Operating expenditures:			
General supplies/postage	2,800	-	(2,800)
Auto operating	300	222	(78)
Utility services	23,000	4,277	(18,723)
Contracts/repairs	15,200	31,540	16,340
Uniforms/clothing	700	602	(98)
Advertising	3,000	2.858	(142)
Special department supplies	11,000	4,826	(6,174)
Insurance	3,275	4,062	787
Total	175,016	163,141	(11,875)
RVP Activities Center -			
Personal services:			
Salaries and wages	337,008	341,437	4,429
Overtime pay	12,000	9,684	(2,316)
FICA	26,699	25,546	(1,153)
Employee retirement	49,071	48,359	(712)
Employee insurance	52,500	52,750	250
Workers' compensation	9,500	6,030	(3,470)
Operating expenditures:	0,000	0,000	(0,)
General supplies/postage	15.500	15.411	(89)
Dues/training/travel	1,400	1,112	(288)
Auto operating	1,650	1,163	(487)
Utility services		(7,408)	(7,408)
Contracts/repairs	73,300	50,740	(22,560)
Uniforms/clothing	1,400	124	(1,276)
Advertising	2,300	476	(1,824)
Tournaments/special events	165,000	162,786	(2,214)
Special department supplies	29,500	33,595	4,095
Insurance	15,275	18,942	3,667
	15,275	10,342	5,007
Capital outlay: Furniture/fixtures	1,500	_	(1,500)
Total	793,603	760,747	(32,856)

#### YEAR ENDED DECEMBER 31, 2018

				2018		
	-	Original				Over
		nd Final				(Under)
				A		•
Parks, Recreation, and Tourism:		Budget		Actual		Budget
Recreation -						
Personal services:						
Salaries and wages	\$	387,424	\$	407,003	\$	19,579
Overtime pay		6,000		10,672		4,672
FICA		30,097		31,521		1,424
		44,974		45,387		413
Employee insurance Workers' compensation		30,000 11,000		30,143 6,982		143
Operating expenditures:		11,000		0,902		(4,018)
General supplies/postage		2,400		702		(1,698)
Dues/training/travel		9,940		9,506		(434)
Auto operating		2,600		3,241		641
Contract/repairs		7,750		6,953		(797)
Uniforms/clothing		900		-		(900)
Advertising		1,300		860		(440)
Professional services		23,000		8,157		(14,843)
Special department supplies		6,000		5,875		(125)
Basketball program Softball program		37,000 27,400		40,776 17,259		3,776 (10,141)
Football program		28,000		33,348		5,348
Baseball program		52,000		58,364		6,364
Soccer program		57,000		48,602		(8,398)
Volleyball program		4,200		4,677		477
Concession stand supplies		83,000		100,820		17,820
Insurance		16,750		20,773		4,023
Capital outlay:						
Furniture/fixtures		1,500		-		(1,500)
Machines/equipment	_	15,000		13,832	—	(1,168)
Total .		885,235		905,453		20,218
Parks -						
Personal services:				040 040		744
Salaries and wages		210,232		210,943		711 3,298
Overtime pay FICA		12,000 17,001		15,298 17,197		3,298
Employee retirement		31,246		30,271		(975)
Employee insurance		37,500		37,678		178
Workers' compensation		6,700		4,956		(1,744)
Operating expenditures:						
General supplies/postage		1,500		226		(1,274)
Dues/training/travel		1,150		649		(501)
Auto operating		11,750		12,603		853
Utility services		19,700 16,600		30,506		10,806 34,406
Contracts/repairs Building materials/supplies		13,500		51,006 6,693		(6,807)
Uniforms/clothing		2,100		1,595		(505)
Professional services		4,000				(4,000)
Special department supplies		18,500		6,912		(11,588)
Insurance		7,300		9,053		1,753
Capital lease payments		12,041		12,041		-
Capital outlay:						
Machines/equipment		8,500		7,837		(663)
Park improvements		100,000	-			(100,000)
Total		531,320		455,464		(75,856)

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
Public Works (continued):			
Street Lighting and Traffic Signals -			
Operating expenditures:			
Dues/training/travel	2,450	940	(1,510)
Utility services	433,220	454,706	21,486
Contracts/repairs	15,500	18,492	2,992
Professional services	6,000	6,101	101
Special department supplies	28,500	11,650	(16,850)
Total	485,670	491,889	6,219
Streets and Drains -			
Personal services:			
Salaries and wages	458,517	471,108	12,591
Overtime pay	7,500	9,056	1,556
FICA	35,650	35,770	120
Employee retirement	65,522	66,036	514
Employee insurance	75,000	75,357	357
Workers' compensation	14,200	14,625	425
Operating expenditures:			
General supplies/postage	500	686	186
Dues/training/travel	2,500	2,059	(441)
Auto operating	35,600	35,377	(223)
Contracts/repairs	19,160	28,371	9,211
Building materials/supplies	70,000	62,919	(7,081)
Uniforms/clothing	5,940	6,106	166
Professional services	15,270	12,419	(2,851)
Special department supplies	17,850	17,338	(512)
Insurance	10,475	10,044	(431)
Capital lease payments Capital outlay:	61,891	61,238	(653)
Machines and equipment	- <u>-</u>	45,412	45,412
Total	895,575	953,921	58,346
Total Public Works	\$ 1,586,733	\$ 1,653,094	\$ 66,361
			(continued

#### YEAR ENDED DECEMBER 31, 2018

			2018	
		Original		Over
		and Final		(Under)
		Budget	Actual	Budget
Public Safety -			 	 
Personal services:				
Salaries and wages	\$	4,703,944	\$ 4,780,805	\$ 76,861
Overtime pay		144,300	175,277	30,977
FICA		370,891	365,092	(5,799)
Employee retirement		787,947	762,508	(25,439)
Employee insurance		675,000	677,548	2,548
Workers' compensation		140,925	103,558	(37,367)
Operating expenditures:				
General supplies/postage		22,000	19,867	(2,133)
Dues/training/travel		50,000	49,579	(421)
Auto operating		226,750	264,742	37,992
Data processing		112,635	126,385	13,750
Contracts/repairs		265,000	264,651	(349)
Uniforms/clothing		80,950	82,751	1,801
CVA expenditures		36,320	13,839	(22,481)
LEN grant		10,000	4,342	(5,658)
Community policing		34,400	28,660	(5,740)
NAPS drug related account		20,000	25,534	5,534
Professional services		40,000	31,363	(8,637)
Special department supplies		100,000	98,109	(1,891)
Insurance		65,000	80,611	15,611
Capital lease payments		468,954	467,981	(973)
Capital outlay:			·	. ,
Automotive equipment		_	340,731	340,731
Machines and equipment		5,000	-	(5,000)
Total Public Safety	\$	8,360,016	\$ 8,763,933	\$ 403,917
Public Works:				
Engineering -				
Personal services:				
Salaries and wages	\$	126,204	\$ 123,588	\$ (2,616)
FICA		9,655	9,291	(364)
Employee retirement		17,744	16,844	(900)
Employee insurance		18,750	18,475	(275)
Workers' compensation		2,475	1,571	(904)
Operating expenditures:				
General supplies/postage		500	374	(126)
Dues/training/travel		2,005	1,606	(399)
Auto operating		2,375	1,675	(700)
Data processing		2,500	2,500	-
Contracts/repairs		2,280	6,865	4,585
Uniforms/clothing		1,000	464	(536)
Advertising		100	-	(100)
Special department supplies		1,500	1,212	(288)
Insurance	<u></u>	18,400	 22,819	 4,419
Total		205,488	 207,284	 1,796

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
General Government (continued):			
Property Maintenance -			
Personal services:			
Salaries and wages	569,026	580,285	11,259
Overtime pay	15,440	20,923	5,483
FICA	44,712	44,045	(667)
Employee retirement	82,176	82,732	556
Employee insurance	105,000	105,168	168
Workers' compensation	16,700	14,161	(2,539)
Operating expenditures:	700	4 007	69.4
General supplies/postage	763	1,397	634 111
Dues/training/travel	2,150	2,261	
Auto operating	48,009 17,254	47,604 19,207	(405) 1,953
Utility services Contracts/repairs	31,329	35,909	4,580
Building materials/supplies	1,800	1,449	(351)
Uniforms/clothing	7,694	7,755	61
Professional services	129,720	125,275	(4,445)
Special department supplies	126,200	122,768	(3,432)
Insurance	18,575	23,036	4,461
Capital lease payments	64,839	62,240	(2,599)
Capital outlay:			()
Machines/equipment	24,800	70,962	46,162
Total	1,306,187	1,367,177	60,990
Human Resources -			
Personal services:	112.000	147 120	22 127
Salaries and wages FICA	113,992 8,720	147,129 11,393	33,137 2,673
Employee retirement	16,027	21,088	5,061
Employee insurance	18,750	20,214	1,464
Workers' compensation	3,600	2,285	(1,315)
Operating expenditures:	5,555	2,200	(1,010)
General supplies/postage	2,200	2,297	97
Dues/training/travel	1,555	2,466	911
Contracts/repairs	1,850	783	(1,067)
Advertising	11,172	4,120	(7,052)
Professional services	20,581	36,514	15,933
Special department supplies		29,507	(9,726)
Total	237,680	277,796	40,116
Information Taskaslasy			
Information Technology -			
Personal services:	71,904	77,007	5,103
Salaries and wages FICA	5,501	5,556	55
Employee retirement	10,110	10,105	(5)
Employee insurance	11,250	12,296	1,046
Workers' compensation	2,200	1,396	(804)
Operating expenditures:		1,000	(,
General supplies/postage	1,000	1,327	327
Auto operating	1,725	8,367	6,642
Utility services	96,700	96,260	(440)
Data processing	31,220	25,010	(6,210)
Contracts/repairs	52,900	23,083	(29,817)
Capital lease payments	5,894	5,534	(360)
Total	290,404	265,941	(24,463)
Total General Government	\$ 4,619,939	\$ 4,700,486	\$ 80,547
			(continued)

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	Original	2020	Over
	and Final		(Under)
	Budget	Actual	Budget
General Government (continued):			Budget
Building Standards -			
Personal services:			
Salaries and wages	252,256	262,739	10,483
Overtime pay	-	314	314
FICA	19,298	19,721	423
Employee retirement	35,467	36,777	1,310
Employee insurance	33,750	33,906	156
Workers' compensation	7,600	16,313	8,713
Operating expenditures:		,	
General supplies/postage	3,000	3,490	490
Dues/training/travel	3,737	3,483	(254)
Auto operating	6,200	5,129	(1,071)
Data processing	10,000	9,986	(14)
Contracts/repairs	3,070	3,940	870
Uniforms/clothing	1,350	1,352	2
Professional services	.,	26,556	26,556
Special department supplies	2.600	4.332	1,732
Insurance	1,136	1,409	273
Capital lease payments	9,005	8,764	(241)
Total	388,469	438,211	49,742
Planning and Development -			
Personal services:			
Salaries and wages	176,160	89,670	(86,490)
FICA	13,476	6,278	(7,198)
Employee retirement	24,768	11,371	(13,397)
Employee insurance	18,750	18,806	56
Workers' compensation	5,000	3,174	(1,826)
Unemployment insurance		2,934	2,934
Operating expenditures:			
General supplies/postage	3,900	2,065	(1,835)
Dues/training/travel	8,000	2,127	(5,873)
Data processing	7,375	7,016	(359)
Contracts/repairs	4,800	2,322	(2.478)
Advertising	1,000	1,793	793
Professional services	8,000	22,365	14.365
Special department supplies	3,500	3,347	(153)
Insurance	2,300	2,852	552
Capital lease payments	2,066	2,066	
	279,095	178,186	(100,909)
Total	213,095	170,100	(100,909)

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA

## SCHEDULE OF REVENUES AND EXPENDITURES COMPARED WITH BUDGET GENERAL FUND

#### YEAR ENDED DECEMBER 31, 2018

		2018	
	Original		Over
	and Final		(Under)
	Budget	Actual	Budget
General Government (continued):			
Justice and Law -			
Personal services:			
Salaries and wages	122,526	127,790	5,264
FICA	9,373	9,338	(35)
Employee retirement	15,179	15,179	
Employee insurance	7,500	7,536	36
Workers' compensation	3,600	2,285	(1,315)
Operating expenditures:			
General supplies/postage	500	-	(500)
State fees/fines	491,047	421,572	(69,475)
Dues/training/travel	5,488	2,813	(2,675)
Contracts and repairs	10,800	9,744	(1,056)
Jury services	2,000	1,800	(200)
Professional services	22,525	20,440	(2,085)
Juvenile detention	3,500	4,305	805
Insurance	23,200	28,772	5,572
Total	717,238	651,574	(65,664)
, otar			(00,004)
Community Promotion -			
Personal services:			
FICA	-	8	8
Operating expenditures:			
Contributions	48,200	48,200	-
Dues/training/travel	5,931	5,931	-
Special department supplies	16,400	12,580	(3,820)
Insurance	4,300	5,333	1,033
Total	74,831	72,052	(2,779)
Finance -			
Personal services:			
Salaries and wages	270,388	276,861	6,473
FICA	20,685	20,494	(191)
Employee retirement	38,016	38,158	142
Employee insurance	30,000	30,143	143
Workers' compensation	8,000	6,437	(1,563)
Operating expenditures:			
General supplies/postage	9,200	9,834	634
Dues/training/travel	2,225	2,272	47
Data processing	11,000	12,734	1,734
Contracts/repairs	20,250	15,010	(5,240)
Advertising	1,000	723	(277)
Professional services	20,850	20,600	(250)
Insurance	3,275	4,062	787
Total	434,889	437,328	2,439
City Buildings -			
Operating expenditures:			
General supplies/postage	20,000	18,566	(1,434)
Utility services	199,000	308,067	109,067
Contracts/repairs	77,197	72,250	(4,947)
Professional services	6,700	19,113	12,413
Insurance	23,900	29,640	5,740
Total	326,797	447,636	120,839
		· · ·	

#### YEAR ENDED DECEMBER 31, 2018

			2018				
-	Original		Over				
	and Final				(Under)		
	Budget		Actual	Budget			
-	 Dudget				Judget		
Miscellaneous:							
Other	420,307		353,860		(66,447)		
Communication tower rental	190,000		164,062		(25,938)		
Interest earnings	 40,000		79,677		39,677		
Total Miscellaneous	 650,307		597,599		(52,708)		
Total Revenues	\$ 16,612,556	\$	17,228,748	\$	616,192		
Expenditures:							
General Government:							
City Council -							
Personal services:							
Salaries and wages	\$ 107,681	\$	111,234	\$	3,553		
FICA	8,238		7,491		(747)		
Employee retirement	12,442		12,622		180		
Employee insurance	22,500		22,607		107		
Workers' compensation	3,450		2,190		(1,260)		
Operating expenditures:							
General supplies/postage	4,625		3,068		(1,557)		
Dues/training/travel	13,510		10,947		(2,563)		
Contracts/repairs	1,000		697		(303)		
Advertising	300		205		(95)		
Professional Services	50		673		623		
Special department supplies	2,850		4,371		1,521		
Insurance	900		1,116		216		
Contingencies	 2,000		(170)		(2,170)		
Total	 179,546	_	177,051		(2,495)		
City Administration -							
Personal services:							
Salaries and wages	136,228		139,120		2,892		
FICA	10,421		10,616		195		
Employee retirement	19,154		19,506		352		
Employee insurance	7,500		8,198		698		
Workers' compensation	6,950		4,411		(2,539)		
Operating expenditures: Contributions	15 000		15 000				
	15,000 1,850		15,000		30		
General supplies/postage Dues/training/travel	13,800		1,880 12,395		(1,405)		
Contracts/repairs	6,650		4,171		(1,403)		
Professional services	65,000		102,291		37,291		
Insurance	2,250		7,407		5,157		
Contingencies	100,000		62,539		(37,461)		
5				·			
Total	 384,803		387,534		2,731		

### CITY OF NORTH AUGUSTA, SOUTH CAROLINA

## SCHEDULE OF REVENUES AND EXPENDITURES COMPARED WITH BUDGET GENERAL FUND

#### YEAR ENDED DECEMBER 31, 2018

	2018										
	0	riginal			Over						
		d Final		(	Under)						
	В	udget		Actual		Budget					
Revenues:						<u>×</u>					
Taxes:											
Current	\$	6,940,951	\$	7,125,303	\$	184,352					
Delinquent		10,000		15,039		5,039					
Penalties		55,000		75,517		20,517					
Total Taxes		7,005,951		7,215,859		209,908					
Licenses and Permits											
Business licenses		5,550,000		6,007,529		457,529					
Building permits		280,000		299,448		19,448					
Electrical permits		18,000		23,047		5,047					
Mechanical permits		18,000		19,740		1,740					
Plumbing permits		11,000		12,189		1,189					
Total Licenses and Permits		5,877,000		6,361,953	_	484,953					
Fines and Forfeitures:											
Public safety fines		977,946		808,531		(169,415)					
Drug related fines		20,000		25,669		5,669					
Total Fines and Forfeitures		997,946		834,200		(163,746)					
Charges for Services:											
Fire protection fees		62,712		62,182		(530)					
Customer street light fees		81,475		82,045		570					
Municipal Center rentals		94,100		103,083		8,983					
Recreation fees						(10 00 1)					
Special programs		37,500		24,209		(13,291)					
Volleyball		5,170		6,437		1,267					
Soccer		69,030		69,503		473					
Miscellaneous		142,000		129,984		(12,016)					
Basketball Softball		48,530		45,064		(3,466)					
Football		31,510 32,440		28,024		(3,486) 12,722					
Baseball		52,440 57,670		45,162 62,909		5,239					
Concession stand		140,000		173,273		33,273					
Community Center fees		59,160		63,346		4,186					
Activities Center fees		227,325		178,249		(49,076)					
Recreation facilities rentals		24,000		32,115		8,115					
Activities Center tournaments		225,500		269,956		44,456					
Total Charges for Services		1,338,122		1,375,541		37,419					
Intergovernmental:											
State of South Carolina:											
State shared revenue		546,230		501,426		(44,804)					
Accommodations tax		26,000		64,778		38,778					
Merchants' inventory tax		54,700		54,790		90					
Local option sales tax		20,000		21,146		1,146					
SCDOT traffic signals		81,300		85,916		4,616					
Law enforcement net grant		10,000		5,120		(4,880)					
Department of Justice grant		5,000		4,719		(281)					
Highway safety grant		-		12,239		12,239					
FEMA grant		-		60,294		60,294					
Aiken County FILOT		-		33,168		33,168					
Total Intergovernmental		743,230		843,596		100,366					
						<i></i>					

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### YEAR ENDED DECEMBER 31, 2018

		Major Funds	pe Activities	Nonmajor Fund	
	Water and Wastewater System	Sanitation Services	Stormwater Utility Fund	Savannah Bluff Lock and Dam	Total Enterprise Funds
Cash flows from operating activities:					
Cash received from customers	\$ 10,165,285	\$ 4,627,812	\$ 799,783	\$ -	\$ 15,592,880
Cash paid for or on behalf of employees	(2,773,974)	(2,144,021)	(603,383)	- (23,999)	(5,521,378)
Cash paid for goods and services	(3,976,671)	(1,688,901)	(77,101)		(5,766,672)
Net cash from operating activities	3,414,640	794,890	119,299	(23,999)	4,304,830
Cash flows from noncapital financing activities:					
Transfers out to other funds	(478,767)	(214,484)	-		(693,251)
Net cash from noncapital financing activities	(478,767)	(214,484)		-	(693,251)
Cash flows from capital and related financing activities:					
Purchase and construction of capital assets	(2,211,720)	(536,696)	(286,349)	-	(3,034,765)
Proceeds received from sales of capital assets	10,230	48,335	-	-	58,565
Principal paid on revenue bonds	(1,105,323)	-	-	-	(1,105,323)
Proceeds received from capitalized leases	177,454	358,972	45,412	-	581,838
Principal paid on capitalized leases	(173,788)	(314,445)	(8,981)	-	(497,214)
Proceeds received from intergovernmental activities	13,480	67,156	•	-	80,636
Interest expense	(447,543)	(14,211)	(717)	-	(462,471)
Net cash from capital and related financing activities	(3,737,210)	(390,889)	(250,635)	-	(4,378,734)
Cash flows from investing activities:					
Interest on investments	204,588	43,012	16,481	17,370	281,451
Net cash from investing activities	204,588	43,012	16,481	17,370	281,451
Net change in cash and cash equivalents	(596,749)	232,529	(114,855)		(485,704)
Cash and cash equivalents, beginning of year	13,179,742	3,147,891	1,118,039	871,663	18,317,335
Cash and cash equivalents, end of year	\$ 12,582,993	\$ 3,380,420	\$ 1,003,184	\$ 865,034	\$ 17,831,631
Reconciliation of operating income (loss) to net cash from operating activities:					
Operating income (loss)	\$ 1,803,778	\$ 6,640	\$ 139,113	\$ (23,999)	\$ 1,925,532
Adjustments to reconcile operating income (loss) to net cash from operating activities:					
Depreciation and amortization	1,231,948	623,319	91,457	-	1,946,724
Bad debt expense	31,000	-	-	-	31,000
Change in assets and liabilities:					
(Increase) decrease in accounts receivable	(100,048)	10,447	-	-	(89,601)
Decrease in notes receivable	25,000	-	-	-	25,000
Increase in inventory	(35,559)	-	-	••	(35,559)
Increase (decrease) in accounts payable	(100,992)	27,010	(138,354	) -	(212,336)
Increase in retainage payable	382,434	-	-	-	382,434
Increase in customer deposits	25,816	•	-		25,816
Increase (decrease) in accrued salaries, wages, and	4.040	(2.044)	4 5 2 0		2 2 2 5
employee benefits	4,010	(3,244)	) 1,539	-	2,305
Decrease in unearned revenue Pension deferred inflows / outflows and liability	(13,437) 183,007	- 130,718	- 26,144	-	(13,437) 339,869
•					
Total Adjustments	1,633,179	788,250		-	2,402,215
Net cash from operating activities	\$ 3,436,957	\$ 794,890	\$ 119,899	\$ (23,999)	\$ 4,327,747
Noncash investing, capital and financing activities:					
Contributed capital assets	\$ 178,713	<u> </u>	\$ 368,798		\$ 547,511
Total noncash investing, capital and financing	\$ 178,713	\$	\$ 368,798	<u> </u>	\$ 547,511
Reconciliation of cash and cash equivalents:					
Equity in pooled cash	\$ 1,548,264	\$ 1,269,338	\$ 232,801	- 1	\$ 3,050,403
Investments	2,582,007	2,111,082	770,383	- 3	5,463,472
Current restricted assets	2,390,109			- 865,034	3,255,143
Non-current restricted assets	6,062,613		<u> </u>		6,062,613
Cash and cash equivalents	\$ 12,582,993	\$ 3,380,420	\$ 1,003,184	4 \$ 865,034	\$ 17,831,631

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

#### YEAR ENDED DECEMBER 31, 2018

			Business-typ	e Activities		
			Major Funds		Nonmajor Fund	
	Water and Wastewater System		Sanitation Services	Stormwater Utility Fund	Savannah Bluff Lock and Dam	Total Enterprise Funds
Operating Revenues:						
Charges for services and fees	\$ 9,746,927	\$	4,154,525	\$ 782,958	\$-	\$ 14,684,410
Sale of recyclables Other	505,843	•	201,163 261,677	17,425	-	201,163 784,945
			······	and the second s		
Total Operating Revenues	10,252,770	)	4,617,365	800,383		15,670,518
Operating Expenses:						
Finance	544,63	7	-	-		544,637
Administration	880,90	7	- 1	-	-	880,907
Operations and Maintenance	4,312,92		2,504,066	569,813	23,999	7,410,801
Production and Treatment	1,478,57	7		-	-	1,478,577
Material Recovery Facility	4 004 04	-	1,483,340	-	-	1,483,340
Depreciation and amortization	1,231,94		623,319	91,457		1,946,724
Total Operating Expenses	8,448,99	<u> </u>	4,610,725	661,270	23,999	13,744,986
Operating income (loss)	1,803,77	3	6,640	139,113	(23,999)	1,925,532
Nonoperating Revenues (Expenses)						
Intergovernmental	13,48	D	67,156	-	-	80,636
Interest earnings	204,58		43,012	16,481	17,370	281,451
Interest expense and fiscal charges	(447,54	3)	(14,211)	(717)	-	(462,471)
Gain (loss) on disposal of capital assets	10,23	D D	44,950	-	-	55,180
Total Nonoperating Revenues (Expenses)	(219,24	5)	140,907	15,764	17,370	(45,204)
Income (loss) before contributions and transfers	1,584,53	3	147,547	154,877	(6,629)	1,880,328
Capital contributions	178,71	3	-	368,798	-	547,511
Transfers out	(478,76	7)	(214,484)		-	(693,251)
Change in net position	1,284,47	9	(66,937)	523,675	(6,629)	1,734,588
Net position, beginning of year	59,633,44	1	2,186,549	3,346,279	871,663	66,037,932
Net position, end of year	\$ 60,917,92	0	\$ 2,119,612	\$ 3,869,954	\$ 865,034	\$ 67,772,520

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** STATEMENT OF NET POSITION PROPRIETARY FUNDS

#### DECEMBER 31, 2018

	Business-type Activities									
		Major Funds	Nonmajor Fund							
	Water and									
	Wastewater	Sanitation	Stormwater	Savannah Bluff	Total					
	System	Services	Utility	Lock and Dam	Enterprise Funds					
ASSETS										
Current Assets:										
Equity in pooled cash	\$ 1,548,264	\$ 1,269,338	\$ 232,801	\$-	\$ 3,050,403					
Restricted cash and investments	2,390,109	-	-	865,034	3,255,143					
Investments	2,582,007	2,111,082	770,383	-	5,463,472					
Customer accounts receivable	1,717,498	129,061	600	-	1,847,159					
Inventory	261,137	-			261,137					
Total Current Assets	8,499,015	3,509,481	1,003,784	865,034	13,877,314					
Non-current Assets:										
Restricted cash and investments	6,062,613		-	-	6,062,613					
Capital Assets		04 005	407.054		000 000					
Non-depreciable	610,607	91,235	187,051	•	888,893					
Depreciable, net	72,371,692	2,689,521	3,369,883	-	78,431,096					
Service Rights, net	23,488				23,488					
Total Non-current Assets	79,068,400	2,780,756	3,556,934	-	85,406,090					
Total Assets	87,567,415	6,290,237	4,560,718	865,034	99,283,404					
DEFERRED OUTFLOWS OF RESOURCES										
Pension experience differences	7,961	7,004	1,247	-	16,212					
Pension investment return	72,013	59,683	10,974	-	142,670					
Contributions to pension plan	159,244	123,039	23,524	-	305,807					
Change in proportionate share	58,930	45,842	8,730	-	113,502					
Assumption changes	181,787	147,140	27,410		356,337					
Total Deferred Outflows of Resources	479,935	382,708	71,885		934,528					
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION										
Current Liabilities:										
Accounts payable	341,594	135,019	4,986	-	481,599					
Accrued expenses	191,873	169,198	25,848	-	386,919					
Current portion of capital leases payable	95,497	257,936	8,765	-	362,198					
Unearned revenue	23,515	-	-	-	23,515					
Payable from restricted assets:										
Accounts payable	883	-	-	-	883					
Retainage payable	769,156	•	-	-	769,156					
Accrued bond interest	27,559	-	-	-	27,559					
Current portion of revenue bonds payable	1,127,596	-	-	-	1,127,596					
Customer deposits	543,150				543,150					
Total Current Liabilities	3,120,823	562,153	39,599	-	3,722,575					
Non-current Liabilities:										
Capital leases payable	130,888	341,653	27,666	i -	500,207					
Revenue bonds payable	18,749,943	•		-	18,749,943					
Net pension liability	4,663,905	3,626,754	690,889	) -	8,981,548					
Unearned revenue	432,703	-	•		432,703					
Total Non-current Liabilities	23,977,439	3,968,407	718,555	<u> </u>	28,664,401					
Total Liabilities	27,098,262	4,530,560	758,154		32,386,976					
DEFERRED INFLOWS OF RESOURCES										
Change in proportionate share	2,804	2,350	429	) -	5,583					
Pension experience differences	28,364	20,423	4,066	; -	52,853					
Total Deferred Inflows of Resources	31,168	22,773	4,495	5 -	58,436					
Net Position:										
Net investment in capital assets	52,878,375	2,181,167	3,520,503	3 -	58,580,045					
Restricted for debt service	7,111,974	_,,	21000		7,111,974					
Restricted for operations		-		- 865,034						
Unrestricted	927,571	(61,555	) 349,45		1,215,467					

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND

#### YEAR ENDED DECEMBER 31, 2018

				2018				
		Original			Over			
	i	and Final				(Under)		
		Budget		Actual		Budget		
Revenues:								
Ad valorem property taxes	\$	7,005,951	\$	7,215,859	\$	209,908		
Licenses and permits		5,877,000		6,361,953		484,953		
Fines and forfeitures		997,946		834,200		(163,746)		
Charges for services		1,338,122		1,375,541		37,419		
Intergovernmental		743,230		843,596		100,366		
Interest earnings Miscellaneous		40,000		79,677		39,677		
		610,307		517,922		(92,385)		
Total Revenues		16,612,556		17,228,748		616,192		
Expenditures:								
Current:								
General government		4,538,135		4,621,882		83,747		
Public safety		7,891,062		8,295,952		404,890		
Public works		1,524,842		1,591,856		67,014		
Parks, recreation and tourism		2,767,154		2,672,956		(94,198)		
Capital lease payments		624,690		619,864		(4,826)		
Total Expenditures		17,345,883		17,802,510		456,627		
Excess (deficiency) of revenues over expenditures		(733,327)		(573,762)		159,565		
Other Financing Sources:								
Proceeds from capital lease obligations		-		432,308		432,308		
Transfers in		733,327		911,586		178,259		
Transfers out		-		(750,453)		(750,453)		
Total Other Financing Sources		733,327		593,441		(139,886)		
Net change in fund balance	\$		-	19,679	\$	19,679		
Fund balance, beginning of year				3,853,869				
Fund balance, end of year			\$	3,873,548				
			_					

## CITY OF NORTH AUGUSTA, SOUTH CAROLINA

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### YEAR ENDED DECEMBER 31, 2018

		Generaî Fund		Sales Tax III Fund		Capital Projects Fund	North Augusta Public Facilities Corporation	ies Governmental		Ga	Total vernmental Funds
Revenues:		7 045 050			•	54.044			754 050		0 040 000
Ad valorem property tax	\$	7,215,859	\$	-	\$	51,311	\$ -	\$	751,052	\$	8,018,222 3,179,463
Sales taxes Local hospitality and accommodation taxes		-		3,179,463		-	•		- 1,718,195		1, <b>718</b> ,195
		6,361,953		-		-	-		1,/10,195		6,361,953
Licenses and permits Fines and forfeitures		834,200		**		-	-		-		834,200
				-		-	500 475		•		
Charges for services		1,375,541		-		-	598,475				1,974,016
Intergovernmental		843,596		-		-	406,923		648,561		1,899,080
Interest earnings		79,677		17,855		22,890	209,768		69,817		400,007
Miscellaneous		517,922		-		139,306			11,569		668,797
Total Revenues		17,228,748	_	3,197,318		213,507	1,215,166		3,199,194		25,053,933
Expenditures: Current:											
General government		4,621,882		-		55,174	388,850		889		5,066,795
Public safety		8,295,952		-		5,401	-		53,186		8,354,539
Public works		1,591,856		-		-	-		2,415		1,594,271
Parks, recreation and tourism		2,672,956		-		226,860	-		482,166		3,381,982
Capital outlay		-		1,264,815		607,562	15,100,823		1,141,767		18,114,967
Debt service:											
Capital lease payments		619,864		-			-		-		619,864
Interest and fiscal charges						- K.	3,217,755				3,217,755
Total Expenditures		17,802,510	_	1,264,815		894,997	18,707,428		1,680,423		40,350,173
Excess (deficiency) of revenues over expenditures		(573,762)		1,932,503		(681,490)	(17,492,262)		1,518,771		(15,296,240)
Other Financing Sources (Uses):											
Inception of capital lease obligation		432,308		-		-			-		432,308
Transfers in		911,586		-		750,453	2,858,442		17,655		4,538,136
Transfers out		(750,453)		(17,655)		(178,260)	-		(2,898,517)		(3,844,885)
Total Other Financing Sources (Uses)	_	593,441	_	(17,655)		572,193	2,858,442	_	(2,880,862)		1,125,559
Net change in fund balance		19,679		1,914,848		(109,297)	(14,633,820)		(1,362,091)		(14,170,681)
Fund balance, beginning of year		3,853,869		1,301,336		1,442,444	19,604,360		5,387,427		31,589,436
Fund balance, end of year	\$	3,873,548	\$	3,216,184	\$	1,333,147	\$ 4,970,540	\$	4,025,336	\$	17,418,755

## **CITY OF NORTH AUGUSTA, SOUTH CAROLINA** BALANCE SHEET GOVERNMENTAL FUNDS

### DECEMBER 31, 2018

		General Fund		Sales Tax III Fund		Capital Projects Fund	Pul	rth Augusta blic Facilities orporation		lonmajor vernmental Funds	Go	Total vernmental Funds
ASSETS Equity in pooled cash Investments	\$	1,322,567 3,314,667	\$	1,013,541 -	\$	222,409 1,069,897	\$	(420,385) 5,996,909	\$	569,042 940,925	\$	2,707,174 11,322,398
Receivables: Taxes, net of allowance for doubtful accounts Grants Other		130,895 13,239 294,521		792,280		- 91,015 -		- 17,279		266,219 321,408		130,895 370,473 1,425,488
Restricted cash and investments Total Assets		111,049 5,186,938	\$	2,216,647	5	- 1,383,321	5	884,887 6,478,690	5	2,031,210		5,243,793 21,200,221
TULAI ASSELS	4	3,160,930	-	4,022,400	_	1,303,321		0,470,030	-	4,120,004	_	21,200,221
LIABILITIES												
Accounts payable Accrued salaries, wages, and employee benefits Municipal court liability	\$	744,900 389,742 52,045	\$	14,004 - -	\$	50,174 - -	\$	1,508,150 - -	\$	19,489 207 -	\$	2,336,717 389,949 52,045
Unearned revenue - assessment fees		-		-		-		-		83,772		83,772
Total Liabilities		1,186,687		14,004		50,174		1,508,150		103,468		2,862,483
DEFERRED INFLOWS OF RESOURCES												
Unavailable revenue - property taxes		126,703	_	792,280		-		•		-		918,983
Total Deferred Inflows of Resources		126,703		792,280		-	·	-		-		918,983
FUND BALANCES												
Restricted for: Capital projects Victim's assistance		- 111,049		3,216,184		-				2,213,282		5,429,466 111,049
Public Safety - fire division		111,049		-		-		-		131,540		131,540
Special projects Committed for:		-		-		-		4,970,540		-		4,970,540
Capital projects		825,129		-		1,333,147		-		455,446		2,613,722
Parks, recreation and tourism		-		-		•		-		9,697		9,697
Special projects Housing and development		- 112,370		-		-		•		870,968 -		870,968 112,370
Assigned for: Capital projects Unassigned		- 2,825,000		•		-		-		344,403		344,403 2,825,000
Total Fund Balances			-	3,216,184		1,333,147		4,970,540		4,025,336	_	
Total Fund Balances Total Liabilities, Deferred Inflows	_	3,873,548	· —	3,210,184		1,333,147		4,970,340		4,020,000		17,418,755
of Resources, and Fund Balances	5	5,186,938	\$	4,022,468	\$	1,383,321	\$	6,478,690	\$	4,128,804	\$	21,200,221

The notes to the financial statements are an integral part of this statement.

# Wayfinding Design Options

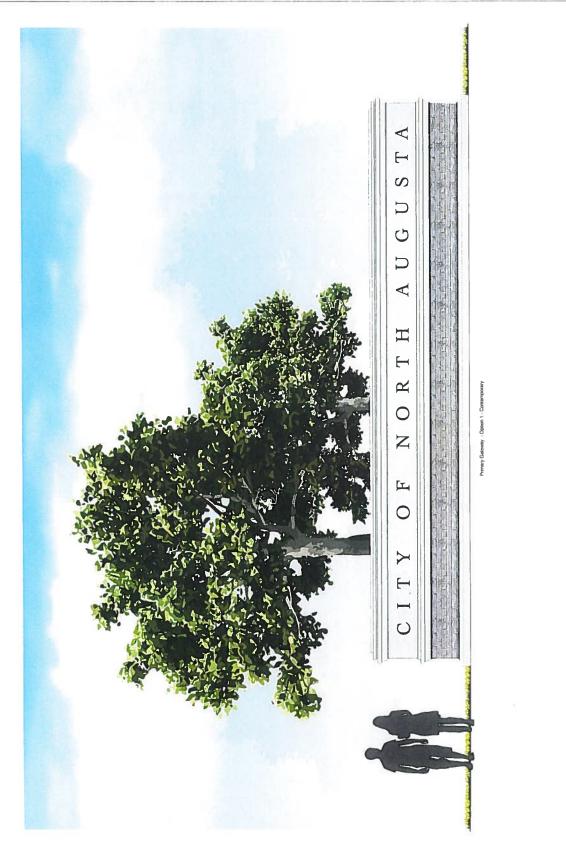




# OPTION ONE



Nerth Augusta Exterior Signage	3	1812.03	02+06-19	Antheny Concelene	47	Design Development		
Project:	Address:	Project Number:	Date:	Project Manager.	Sign Type:	leaved for.	Option:	



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North Augusta Exterior Signage 1812.03 05-06-19

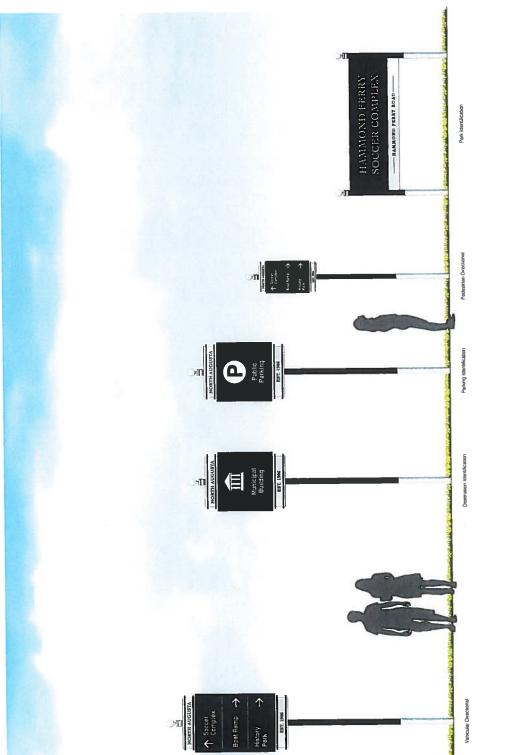
Project: Project Number: Date: Device: Sign Type: Issued for: Dyblen:

Anthony Concolina

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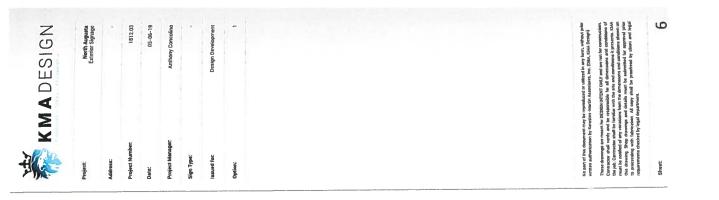


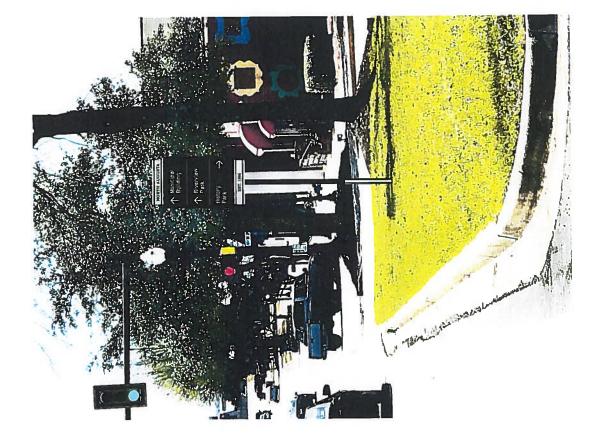
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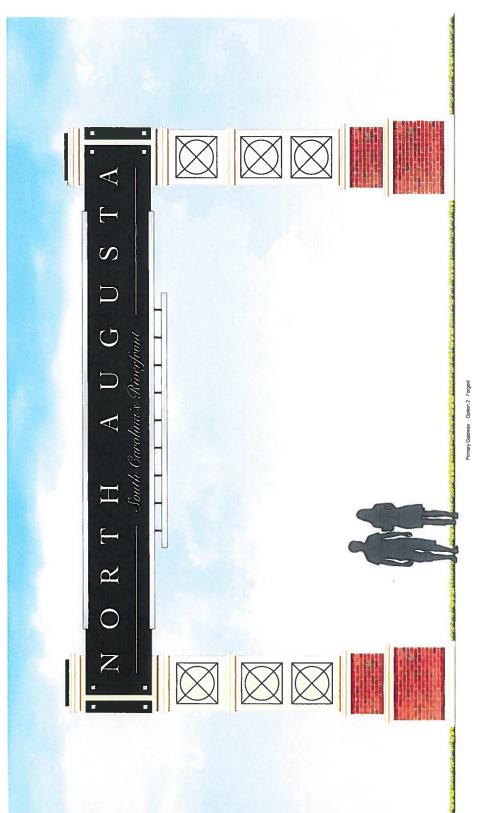
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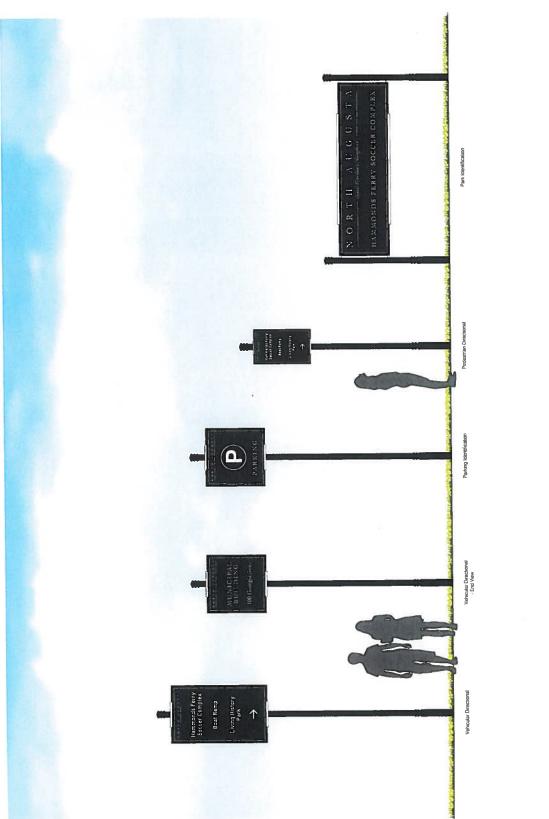
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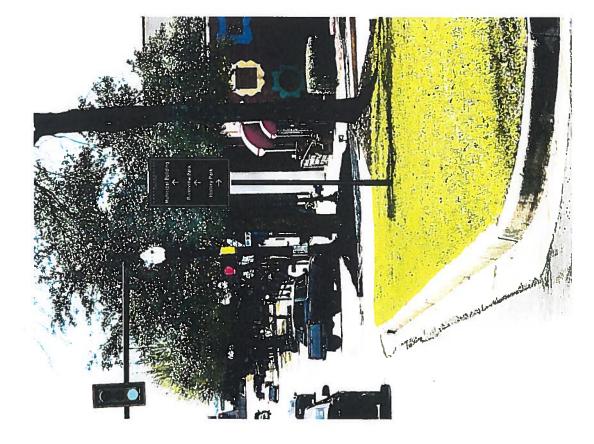
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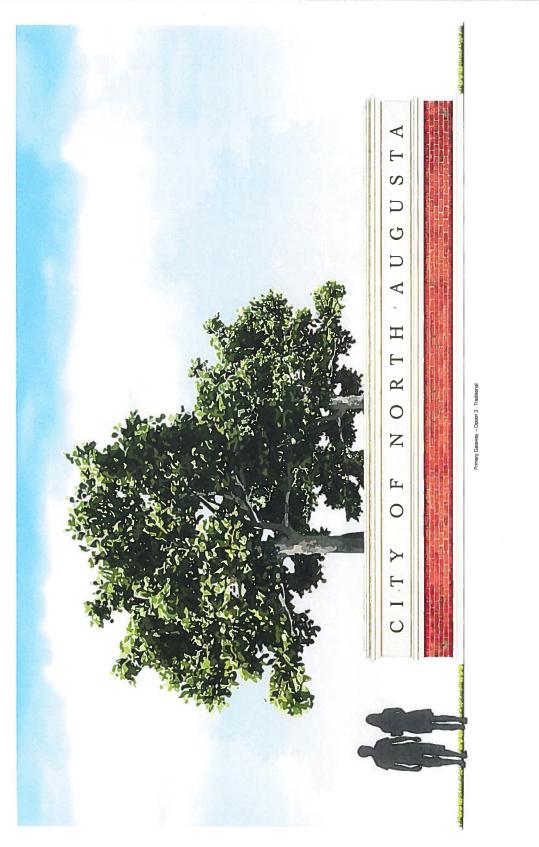


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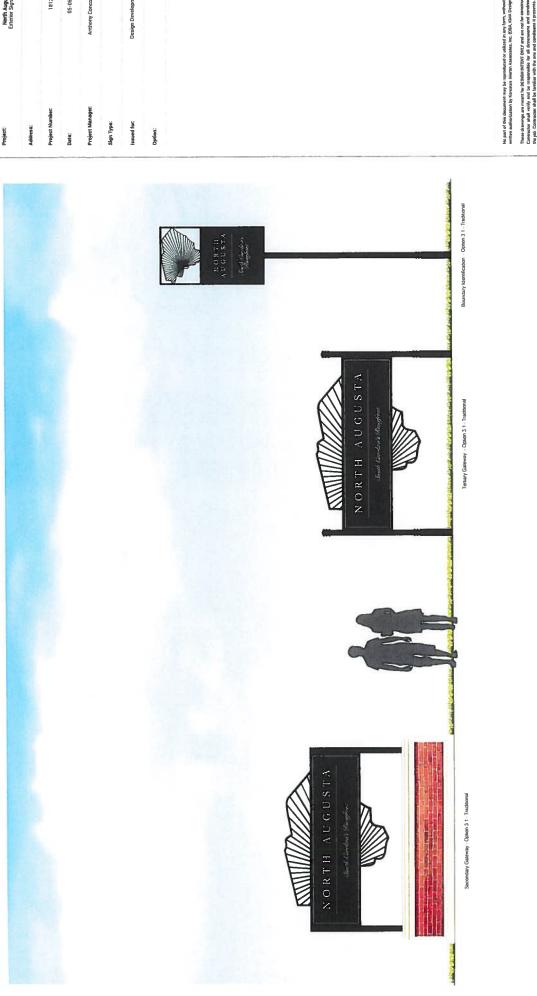
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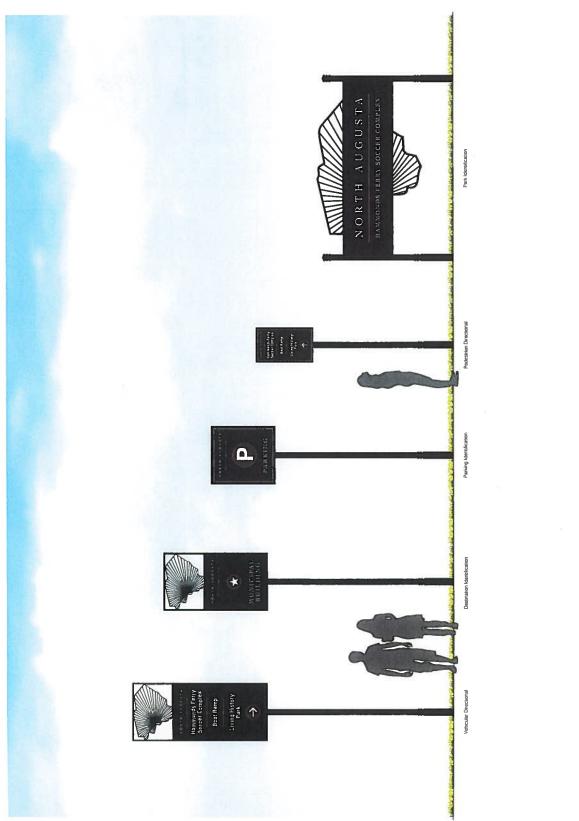
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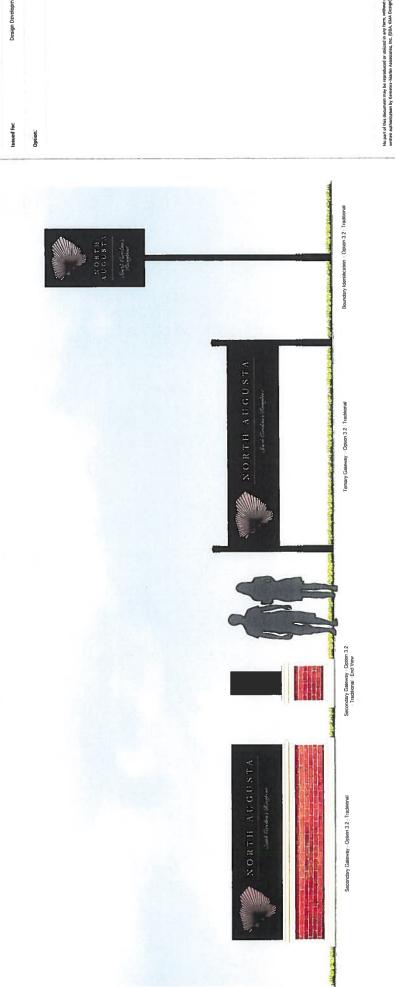
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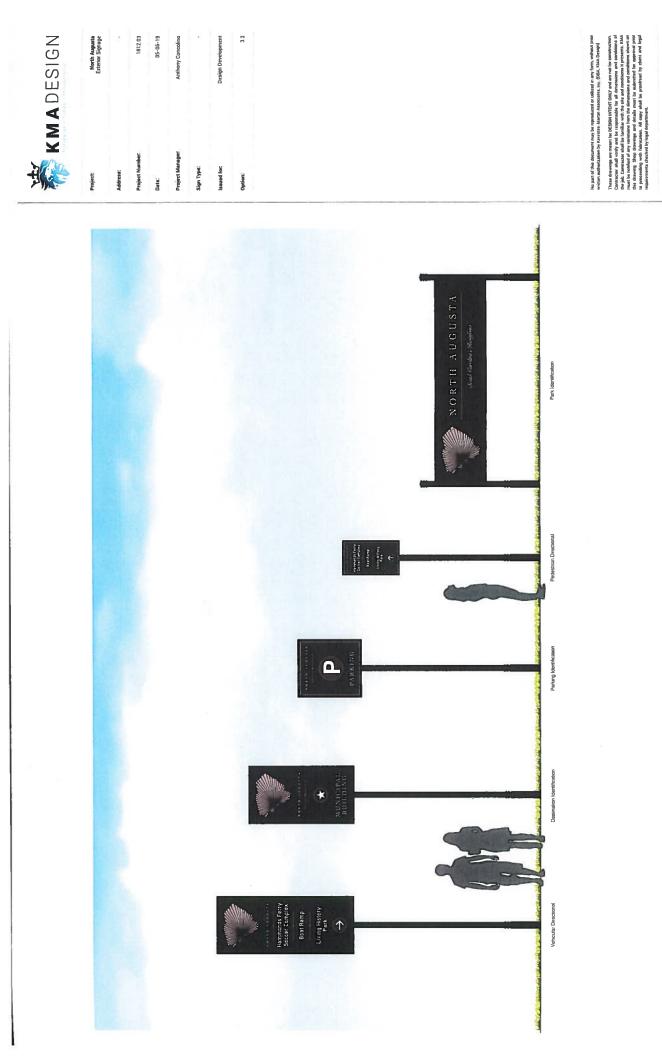
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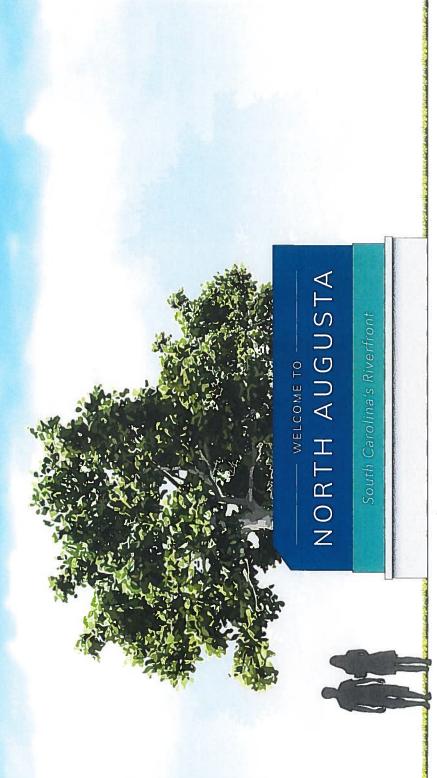
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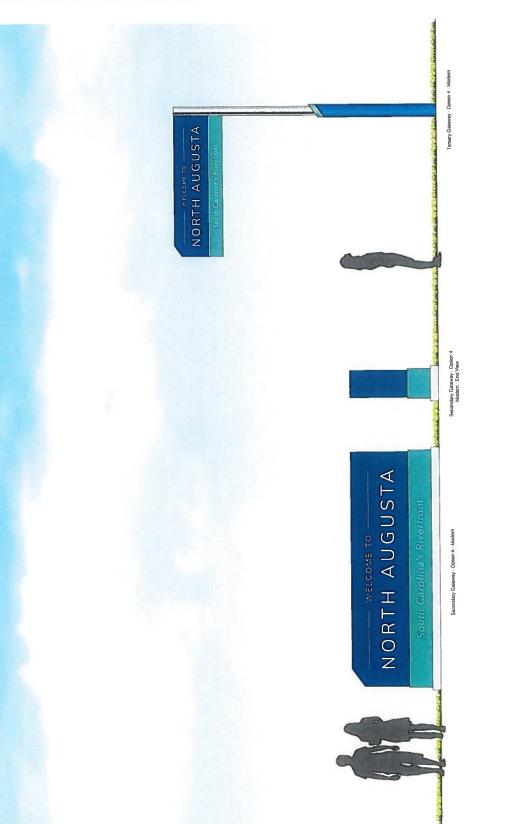
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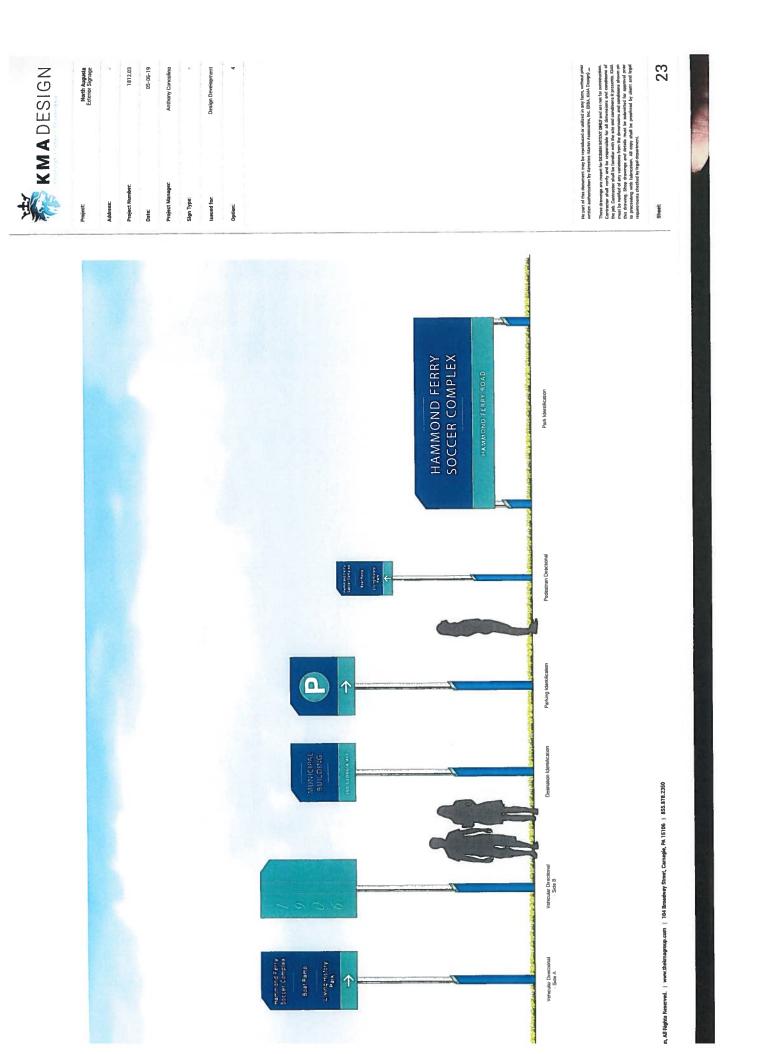
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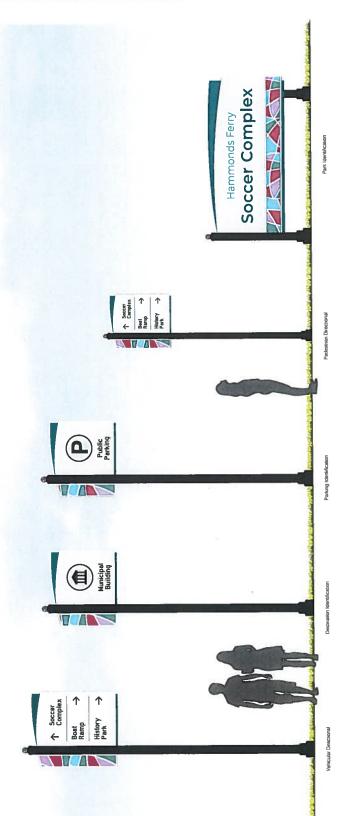
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## CITY OF NORTH AUGUSTA

Kelly F. Zier City Attorney 602 West Avenue North Augusta, SC 29841

Post Office Box 6516 North Augusta, SC 29861 kzier@northaugusta.net

(803) 279-5998 Office (803) 278-4586 Facsimile

### May 20, 2019

Mayor, City Council, City Administrator

RE: PROCEDURE FOR THE CITY CHANGING FROM PARTISAN TO NONPARTISAN ELECTIONS

Dear All:

At the last Study Session/Council Meeting, I was requested to review State law to determine what would be required for the City to change its method of electing Mayor and Council from a partisan method, as we now have, to a nonpartisan method. I would advise you that, back towards the ends of last year or the first of this year, I was asked this question as a result of concerns related to costs of elections with primaries and the regular election. At that time I did some research and then also consulted with Danny Crowe, Esquire related to this matter.

I am enclosing herewith a copy of §5-15-30 which is the statute that deals with this issue. My review of the ordinance caused me concern that possibly a referendum was necessary if the change was as a result of a majority of Council or by a petition of registered municipal electors. It appeared that there could certainly be arguments made both for the necessity of referendum and for no referendum required if the majority of Council made the decision.

I am enclosing herewith an Attorney General opinion from 2014 addressing this matter. The opinion is very thorough and reaches a conclusion that the decision to go from partisan to nonpartisan elections can be made by the Council, without a referendum. If the decision was made and passed by ordinance, the change would be effective at the next general election of the municipality.

In support of this position, I would advise that, in 2014, Greenville passed an ordinance changing their elections from partisan to nonpartisan. That decision created a substantial amount of controversy and in fact pursuant to §5-15-30, citizens in Greenville submitted a petition to the Council requesting that a

referendum be held to decide the question. It is my understanding that, thereafter, prior to a referendum, the Council reversed its decision and voted to remain with partisan elections.

This procedure would certainly seem to support the position that the decision can be made by Council without a referendum.

I hope that this information responds to the questions presented to me.

I am also enclosing herewith a copy of the Attorney General's opinion.

Should any of you desire to discuss this with me further, please contact me at your convenience.

Sincerely

KFZ:bz Enclosure: State Statute; AG Opinion

### CHAPTER 15

### Nominations and Elections for Municipal Offices

SECTION 5-15-10. Municipal primary, general and special elections conducted mutatis mutandi.

Municipal primary, general and special elections shall be conducted pursuant to Title 7, mutatis mutandi, except as otherwise provided for specifically in Chapters 1 through 17.

HISTORY: 1962 Code Section 47-90; 1975 (59) 692.

SECTION 5-15-20. Methods of election of council; mayor elected at large; qualifications.

Each municipality in this State shall provide by ordinance for the election of its council. Councils shall select any one of the following methods of election of council:

(1) Members of the council elected from the municipality at large.

(2) One member elected from each ward of the municipality by the qualified electors of the ward. Candidates seeking office from a particular ward shall be residents of the ward during their entire terms of office.

(3) Some members elected from wards as provided for in (2) and the remainder elected from the municipality at large.

(4) Members required to be residents of particular wards but be elected from the municipality at large.

(5) Some members may be required to be residents of particular wards and others may be residents of the municipality without regard to a particular ward and all members shall be elected from the municipality at large.

Regardless of the form adopted by the municipality, the mayor shall be elected at large.

Mayors and councilmen shall be qualified electors of the municipality and, if they are elected subject to residential or ward requirements as provided in this section, they shall be qualified electors of the ward prescribed for their election qualification.

HISTORY: 1962 Code Section 47-91; 1975 (59) 692; 1976 Act No. 623, Section 6.

SECTION 5-15-30. Procedure for changing number of or method of election of council members.

If by action of a majority of council, or if fifteen percent of the registered municipal electors present to the municipal election commission a duly executed petition on which none of the signatures is more than six months old, in which an election is sought to change the number of council members to a number authorized by the form of government under which the municipality is then operating or to change the method of election of council members, then the municipal governing body shall call a referendum not later than ninety days nor earlier than thirty days after the petition has been certified and delivered to the governing body by the municipal election commission. A petition must be certified as valid or rejected by the municipal election framed by the municipal governing body for the referendum in a format similar to that provided by Section 5-5-40, and no other election on the same question may be held for two years after that time. If more than one petition is received before publication of a notice of special election, the change sought in the petition bearing the highest number of qualified signatures must be submitted on the ballot. A change receiving a majority of the votes cast is effective at the next general election of the municipality.

HISTORY: 1962 Code Section 47-91.1; 1975 (59) 692; 1988 Act No. 455; 1990 Act No. 490, Section 1.

SECTION 5-15-40. Terms of office of mayor and councilmen.

The mayor and councilmen of each municipality shall be elected for terms of two or four years. Unless otherwise provided by ordinance, four-year terms shall be set so that not more than one-half of the council and mayor shall be elected in the same general election; provided, that in the first election after



ALAN WILSON Attorney General

March 31, 2014

Elise F. Crosby, Esquire City Attorney, City of Georgetown P.O. Box 939 Georgetown, S.C. 29442

Donna Mahn, Director Georgetown County Elections Commission 303 North Hazard Street Georgetown, S.C. 29440

Dear Ms. Crosby and Ms. Mahn,

We received your joint request seeking an opinion of this Office as to whether State law requires that a referendum be held in order to change elections for the City of Georgetown (the "City") from partisan to nonpartisan. By way of background, you state:

The Mayor and City Council ... are elected at-large, in partisan elections, with party primaries. The City has transferred authority to conduct all elections to the County Election Commission by ordinance. We have been asked to outline the method to consider a change to nonpartisan elections.

Having consulted with our professional colleagues and researched the issue, we believe there may be some question as to whether the law requires a referendum to change to nonpartisan elections. The answer may turn on whether Council has the option of referendum and/or the definition of "method of election." To wit:

§ 5-15-30. Procedure for changing the number of or method of election of council members.

If by action of a majority of council, or if fifteen percent of registered municipal electors present to the municipal election commission a duly executed petition on which none of the signatures is more than six months old, in which an election is sought to change the number of council members to a number authorized by the form of government under which the municipality is then operating or to change the method of election of council members, then the municipal governing body shall call a referendum ..... There may be only one question framed by the municipal governing body for the referendum in a format similar to that provided by Section 5-5-40, and no

Ms. Crosby Ms. Mahn Page 2 March 31, 2014

other election on the same question may be held for two years after that time.... A change receiving a majority of the votes cast is effective at the next general election of the municipality. (emphasis added)

If changing from partisan with primaries to nonpartisan elections is a "change of the method of election," the law appears to require a referendum. This is consistent with what was done in the cities of Charleston, Florence, and others, to our knowledge. Additionally, we reviewed the following, which while not controlling, seems to support that interpretation:

"A referendum is a special election to vote on a particular question. The state constitution and statutes require a referendum for certain actions, such as incurring general obligation debt exceeding the 8 percent limit, changing the form of government, changing the number or method of election of councilmembers, purchasing or selling a utility system, or granting an exclusive franchise...." (emphasis added)

### Forms and Powers of Municipal Government, MASC August 2012

However, South Carolina also has specific statutes on nonpartisan elections:

§ 5-15-60. Municipality to adopt method of nominating candidates for and determining results of nonpartisan elections.

Each municipality in this State *shall adopt by ordinance* one of the following alternative *methods of nominating* candidates for and determining the results of its *nonpartisan elections*:

(1) The nonpartisan plurality method prescribed in Section 5-15-61;

(2) The nonpartisan election and runoff election method prescribed in Section 5-15-62;

(3) The nonpartisan primary election and general election method prescribed in Section 5-15-63. If nonpartisan elections are not provided for, nomination of candidates for municipal offices may be by party primary, party convention or by petition in accordance with the provisions of this chapter, the applicable provisions of the state election laws and the rules of municipal political party organizations not in conflict therewith. (emphasis added)

This may only apply after a municipality has adopted nonpartisan elections. But, as this section uses the word "method" to describe how candidates are nominated, and also uses the term "by ordinance," we cannot clearly reconcile the two sections....

Ms. Crosby Ms. Mahn Page 3 March 31, 2014

### Law/Analysis

As mentioned in your letter, we believe the issue central to your request is whether a change from partisan to nonpartisan municipal elections constitutes a "change in the method of election of council members" such that a referendum on the issue is required pursuant to S.C. Code § 5-15-30 (Supp. 1990). A number of principles of statutory interpretation are relevant here. "The cardinal rule of statutory construction is to ascertain and effectuate the intent of the legislature." Hodges v. Rainey, 341 S.C. 79, 86, 533 S.E.2d 578, 581 (2000). "[Courts] will give words their plain and ordinary meaning, and will not resort to a subtle or forced construction that would limit or expand the statute's operation." Harris v. Anderson County Sheriff's Office, 381 S.C. 357, 362, 673 S.E.2d 423, 425 (2009). "[S]tatutes must be read as a whole, and sections which are part of the same general statutory scheme must be construed together and each one given effect, if reasonable." State v. Thomas, 372 S.C. 466, 468, 642 S.E.2d 724, 725 (2007). [T]he title of a statute and heading of a section are of use only when they shed light on some ambiguous word or phrase and as tools available for resolution of doubt, but they cannot undo or limit what the text makes plain." Garner v. Houck, 312 S.C. 481, 486, 435 S.E.2d 847, 849 (1993).

Looking to related statutes, the section preceding § 5-15-30 provides:

§ 5-15-20. Methods of election of council; mayor elected at large; qualifications.

Each municipality in this State shall provide by ordinance for the election of its council. Councils shall select any one of the following **methods of election** of council:

(1) Members of the council elected from the municipality at large.

(2) One member elected from each ward of the municipality by the qualified electors of the ward. Candidates seeking office from a particular ward shall be residents of the ward during their entire terms of office.

(3) Some members elected from wards as provided for in (2) and the remainder elected from the municipality at large.

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Regardless of the form adopted by the municipality, the mayor shall be elected at large.

Ms. Crosby Ms. Mahn Page 4 March 31, 2014

> Mayors and councilmen shall be qualified electors of the municipality and, if they are elected subject to residential or ward requirements as provided in this section, they shall be qualified electors of the ward prescribed for their election qualification.

§ 5-15-20 (1976) (emphasis added).

The title of § 5-15-20, like that of § 5-15-30, indicates it addresses, *inter alia*, "[m]ethods of election of council." It is clear from the provisions of § 5-15-20 that the phrase "methods of election" as used in that section refers to whether members of council are elected at large, from single-member districts, or a combination of both. The use of the phrase "method(s) of election of council" in both the title and text of each section, as well as the proximity of the two sections, suggests that a "change in the method of council" for purposes of § 5-15-30 was intended to refer to the methods of election provided in § 5-15-20. In fact, in a 1982 opinion discussing § 5-15-30 we stated "it is clear from the preceding section, § 5-15-20, that when the term 'method of election' is used, what is meant is the method of determining the geographical districts from which council members shall be elected," and that "the election requirement of § 5-15-30 clearly applies to the matters set forth in § 5-15-20." <u>Op. S.C. Att'y Gen.</u>, 1982 WL 189318 (June 10, 1982); see also Op. S.C. Att'y Gen., 1978 WL 35253 (Dec. 1, 1978) (advising that the procedure for changing the method of election of city council from at large to single-member is governed by § 5-15-30).

This understanding of "method of election" as used in § 5-15-30 is supported by other related statutes. The provisions of § 5-1-50 concern elections to vote on the incorporation of a new municipality. Subsection (B)(1) states:

(B)(1) At such election, all registered electors living in the area sought to be incorporated must be allowed to vote on the following questions:

(a) incorporation;

(b) name of the municipality;

(c) the form of government;

(d) method of election as prescribed in Section 5-15-20;

(e) whether the election is partisan or nonpartisan; and

(f) the terms of the mayor and council members.

§ 5-1-50(B)(1) (Supp. 2005) (emphasis added).

As emphasized above, § 5-1-50(B)(1) expressly recognizes that the "method of election" of council and the question of whether council elections are partisan or nonpartisan are distinct and separate issues. The direct reference in subsection (B)(1)(d) to the "method of election as prescribed in Section 5-15-20" reaffirms the conclusion of our prior opinions mentioned above that "method of election" as used

Ms. Crosby Ms. Mahn Page 5 March 31, 2014

in § 5-15-30 refers to whether council is elected at large, from single-member districts, or a combination of both.

Furthermore, language similar to that used in § 5-15-30 is found in § 4-9-10(c) concerning changes to the initial form of a county government. That subsection provides, in part, that "the initial form of government and the number and method of election of county council" may be changed only by referendum. § 4-9-10(c) (emphasis added). The only language in § 4-9-10 concerning the method by which members of county council are elected is found in subsection (a). In addition to providing that a referendum could be called prior to July 1, 1976 to determine the initial form of county government, § 4-9-10(a) goes on to state that "[a] referendum may also be called to determine the wishes of the registered electors as to the question of whether the members of the governing body of the county shall be elected from defined single member election districts or at large from the county...." Id. (emphasis added). Thus, for purposes of § 4-9-10(c) only a proposed change in the election of county council from at large to single-member districts or vice versa constitutes a change in the "method of election" such that a referendum is required. Although counties do not have the option of nonpartisan elections, § 4-9-10 and §§ 5-15-20 and -30 were all originally enacted as part of the "home rule" legislation of 1975.<sup>1</sup> This suggests the Legislature understood the phrase "method of election" as used in each of these sections to have the same meaning, i.e., to refer to the geographical area from which members of a local governing body are elected.

With that being said, nothing in § 5-15-60 expressly sets forth the procedure by which a municipality changes from partisan to nonpartisan elections. As indicated in your letter, the language of that section stating municipalities "shall adopt by ordinance one of the following alternative methods of nominating candidates for and determining the results of its nonpartisan elections" appears to apply after nonpartisan elections have already been adopted. (Emphasis added). Although the provisions of §§ 5-15-60 to -63 concerning nonpartisan elections use the words "method" or even "election method," these terms clearly refer to the methods of nominating candidates and/or counting votes to determine who is nominated or elected, e.g., whether candidates must receive a plurality or majority of votes. Such matters are unrelated to the issue of whether candidates are elected at large, from single-member districts, or a combination of the two. Therefore, we do not believe such matters constitute a "method(s) of election" for purposes of §§ 5-15-20 and -30. Furthermore, we believe the last sentence of § 5-15-60 which provides that candidates for municipal offices may be nominated by party primary, party convention, or petition "[i]f nonpartisan elections are not provided for" suggests the municipality decides whether elections are partisan or nonpartisan. (Emphasis added). Consistent with the broad power given to municipalities under § 5-7-30 to adopt ordinances "not inconsistent with the Constitution and general law of this State ... respecting any subject which appears to it necessary and proper for the security, general welfare, and convenience of the municipality or for preserving health, peace, order, and good government in it," it is our opinion municipal elections may be made nonpartisan without a referendum.

### **Conclusion**

It is our opinion a referendum is not required under State law to change municipal elections from partisan to nonpartisan. Consistent with prior opinions of this Office, the language of § 5-15-30 requiring a referendum "to change the *method of election* of council members" refers to the "*methods of election* of

<sup>&</sup>lt;sup>1</sup> See Act No. 283 of 1975.

Ms. Crosby Ms. Mahn Page 6 March 31, 2014

council" set forth in § 5-15-20 – i.e., whether members are elected at large, from single-member districts, or a combination of both. This conclusion is further supported by the language of several related statutes such as § 5-1-50(B)(1) which indicates the "method of election ... prescribed in Section 5-15-20" is an issue separate and distinct from the question of whether elections are partisan or nonpartisan. In addition, language similar to that used in § 5-15-30 is found in § 4-9-10 which indicates a change in the "method of election of county council" requiring a referendum likewise means a change in whether council is elected at large or from single-member districts. In the absence of any legislative provision expressly requiring a referendum to change municipal elections from partisan to nonpartisan, we believe municipalities have the power under § 5-7-30 to effectuate such a change via ordinance.

Sincerely, Harrison D. Brant

Assistant Attorney General

**REVIEWED AND APPROVED BY:** 

Robert D. Cook

Solicitor General